

CAPACITY-BUILDING

A Public-Private Sector Initiative

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Third Meeting 2009 25 August 2009 Da Nang Halls 1 & 2, International Convention Plaza Furama Resort Da Nang Da Nang, Vietnam

# Meeting Paper 6-B Attachment B Financing and Managing Risks in PPPs: Training Program ~ 21 – 28 October 2009 Melbourne, Australia

The Australian APEC Study Centre/Melbourne APEC Finance Centre at RMIT University









### ATTACHMENT B Financing and Managing Risks in PPPs at national and sub-national Government levels

#### Training Program ~ 21 – 28 October 2009 Melbourne, Australia

#### Mr Ken Waller Project Leader and Academic Coordinator DRAFT – AT 21<sup>st</sup> AUGUST 2009

#### **Participation**

It is intended that the program would include 3 officials from each of the People's Republic of China, Vietnam, Indonesia, Philippines, Thailand, Papua New Guinea and India, as well as 1 official from each of Russia, Malaysia, Peru, Chile and Mexico. Officials from Cambodia and Laos will also be considered.

Participants will come from the Ministries of Finance, Economic Development and Infrastructure, as well as Treasuries and agencies responsible for managing, promoting and arranging funding for public / private sector infrastructure projects and relevant sub-regional levels of government involved in PPPs.

#### **Capacity Building Objectives**

The objective of this program is to enhance the capacity of policy officials to understand the policy choices and mechanisms in the development and delivery of Public Private Partnerships in infrastructure in national and sub-national development. It will also support measures to enhance investment flows in the region.

The financing and provision of infrastructure is a significant issue amongst APEC members. If the private sector is to be encouraged to invest in infrastructure projects, improvements in the regulatory framework in a number of economies will be required. Australia is a leader in the field of PPPs, thus Australian representatives are well placed to share their experiences and best practice proposals.

#### **Faculty**

The Director of the Australian APEC Centre at RMIT will coordinate the activity in cooperation with a specialist from Partnership Victoria. The other presenters and panellists will also be experts in some or all of the components of infrastructure reform. Aside from local private sector participants representing major infrastructure management and financing groups, presenters will come from government agencies, the Australian Treasury, Partnerships Victoria, Commonwealth and state governments, specialist infrastructure departments, as well as from the region, {the Asian Development Bank Institute, the World Bank } and a former UNCTAD investment specialist. ADBI is considering providing funding for the program.

#### Organisation of the Training Program

Each day of the program, chaired by the Academic Coordinator, will have a specific theme that will underpin all the sessions of that day. The sessions themselves will be arranged to reflect the theme and to fit in with the overall objective of the program. The program below lists the proposed topics that will be discussed in each session. Discussions, moderated by the Academic Coordinator, will provide an opportunity for participants to share experiences and explore concepts in a highly interactive way. Dialogue on policy design, implementation and evaluation will be encouraged. Participants will also highlight the issues that are prevalent in their economies by making presentations throughout the program as directed by the Academic Coordinator. These will involve working group presentations, including on

ways to develop a regional register of PPP activities.

# **DRFAT COURSE PROGRAM**

	DAY ON	E ~ Wednesday 21 October 2009
		Venue: TBA
	Theme of	the Day ~ Overview and Key Concepts
	8:30 - 9:00	Registration and Administration Matters – Centre Staff
Session 1.1	9:00 - 9:30	Welcome and Outline of the Program
	Presenter	Academic Coordinator
Session 1.2	9:30 - 10:30	The international model of infrastructure development
partnerships. Inter occur: a) transpo	rnational finance an arency; b) strong o	per of people to benefit from essential services, through sustainable ad development agencies have identified elements necessary for this to contractual relationships; c) the understanding of governments; d) haring risk and mobilising capital.
	Presenters	- Rory Allan, former UNCTAD investment specialist
		- World Bank specialist/(tbc)
		- ADB specialist (tbc)
	Panel	Discussion
	10:30 - 10:45	Coffee Break
Session 1.3	10:45 - 12:30	Discussion Session
		rning some key principles that would inform a policy framework for anagement and financing.
	Moderator	<ul> <li>Elaine Glennie, Asian Development Bank Institute (tbc)</li> <li>Rory Allan</li> <li>World Bank (tbc)</li> <li>ADB specialist (tbc)</li> </ul>
	12:30 - 14:00	LUNCH
Session 1.4	14:00 - 15:30	Presentations by five APEC participants from different economies discussing the infrastructure issues in their regions
challenges confrom asked to consider t	nted in their respecti these in the context o	commencement of the program to develop presentations on issues and ve economies in promoting, managing and financing PPPs. They will be of sub-regional levels of government. They will also be invited to provide activities in their economy and regionally.
	Presenters	Participants
	15:30 - 15:45	Coffee Break
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Session 1.5	15:45 – 17:00	Moderated discussion about participants' presentations to discern common issues, challenges and possible resolutions

### Venue: TBA

Theme of the D	ay ~ Public Priva	tte Partnerships; Financing and Contribution to Development
	8:45 - 9:00	Welcome and administration matters – Centre Staff
Session 2.1	9:00 - 9:45	Defining PPPs, and their contribution to economic development
infrastructure pro increasingly become	jects that have trad ning the model for n	follow the IMF definition:- The partial transfer to the private sector of ditionally been financed and delivered by the public sector. They are neeting infrastructure investment requirements globally. APEC and the ures to enhance PPPs in infrastructure in the region.
	Presenters	- Roneel Nair, International Division, Australian Treasury
		- World Bank (tbc)
Session 2.1a	9:45 – 10:30	Panel discussion with presenters and participants moderated by the Academic Coordinator
	10:30 - 10:45	Coffee Break
Session 2.2	10:45 - 11:45	The Economics of PPPs
Exploring the vari PPPs in achieving		ns, as well as infrastructure funds and their impact, and the efficiency of
	Presenters	- Darrin Grimsey, Partner, Ernst and Young
		- ADB specialist (tbc)
Session 2.2a	11:45 - 12:30	Panel discussion with presenters and participants moderated by the Academic Coordinator
_	12:30 - 13:45	LUNCH
Session 2.3	12:30 - 13:45 13:45 - 14:30	LUNCH Linking PPPs with Capital Market Development
Well-functioning of PPPs also help	<b>13:45 – 14:30</b> capital markets are i	Linking PPPs with Capital Market Development important in the success of PPPs. The long-term investment involvemen markets and other financial system development. The role of long-term
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	DAY TH	IREE ~ Friday 23 October 2009	
Venue: TBA			
Theme of the l	Theme of the Day ~ National and Sub-regional Level Relationships in PPPs and Managing Risk in Developing PPPs		
	8:45 – 9:00	Welcome and administration matters – Centre Staff	
Session 3.1	9:00 - 10:15	Commonwealth / state responsibilities and relationships — with a focus on the transport sector	
	Presenters	- Mr. Rory Brennan, Infrastructure Australia	
		- Partnerships Victoria	
Session 3.1a	10:15 - 11:00	Panel discussion*	
	11:00 - 11:15	Coffee Break	
Session 3.2	11:15 – 12:15	Asia – Regional perspectives on national and sub-regional relationships	
	Presenters	Representative from the Philippines/Vietnam (tbc)	
Session 3.2a	12:15 - 12:45	Panel discussion*	
	12:45 - 13:30	LUNCH	
Session 3.3	13:30 - 14:30	Perspectives on national / sub-regional level PPP management	
	Presenters	- Representatives from NDRC, Shanghai government (tbc)	
		- Representative from Indonesia (tbc)	
		- ADB specialist (tbc)	
Session 3.3a	14:30 - 15:00	Panel discussion*	
	15:00 - 15:15	Coffee Break	
Session 3.4	15:15 – 16:15	- Perspectives on national / sub-regional level PPP management	
	Presenters	Representatives from Mexico (tbc)	
		Representative from Peru (tbc)	
Session 3.4a	16:15 – 16:45	Panel discussion*	
Session 3.5	16:45 - 17:30	A discussion about lessons learned, and preparation for group case studies	
	19.00-21.30	Group Dinner – Guest speaker: Mr. Mark Johnson, Australia ABAC Member	

• Panel discussions : involving Presenters, ADB specialist; ADBI and academic coordinator.

	DAY FOUR ~ Saturday 24 October 2009		
	Venue: TBA		
	Theme of the Day ~ Putting Theory into Practice		
	9:15 - 9:30	Welcome and administration matters – Centre Staff	
Session 4.1	9:30 – 11:00	Four cross-economy groups will each consider a case study presented in pre-course reading materials, and will then discuss how they would handle major challenges. Each group will be supported by a facilitator and will have guidance from the Academic Co-ordinator and Elaine Glennie, ADBI.	
	11:00 - 11:30	Coffee Break	
Session 4.2	11:30 - 13:00	The four cross-economy groups present their preliminary findings and discuss with the whole group. Facilitated discussions involving presenters and group facilitators.	

### DAYS FOUR & FIVE ~ Saturday & Sunday

<u>Weekend</u> – The rest of Saturday and all of Sunday are an opportunity for participants to prepare for their cross-economy group presentations on key issues that will be delivered on day 7

		IX ~ Monday 26 October 2009 Venue: TBA
Theme of the Day ~ A Framework for Effective PPPs		
	8:45 - 9:00	Welcome and administration matters – Centre Staff
Session 6.1	9:00 - 9:45	The broad political, economic and financial environment required for effective PPPs
A partnership wit	th the private sector	c can deliver extra resources and greater efficiency of operations. An
effective PPP invo What are the poli development of l	olves investment in t itical, economic and ocal financing mar	infrastructure that ultimately improves economic conditions in society. I financial challenges and the broad measures needed to promote the
effective PPP invo What are the poli development of l	olves investment in t itical, economic and ocal financing mar	infrastructure that ultimately improves economic conditions in society. I financial challenges and the broad measures needed to promote the kets in order to optimise the financial structure of projects. ( This
effective PPP invo What are the poli development of l	olves investment in t itical, economic and ocal financing mar savings and creates	
effective PPP inve What are the poli- development of le encourages local	olves investment in t itical, economic and ocal financing mar savings and creates Presenter	infrastructure that ultimately improves economic conditions in society. I financial challenges and the broad measures needed to promote the kets in order to optimise the financial structure of projects. (This more funds for long-term development.) Jim Miller, Macquarie Bank

are clearly defined, with transparent procedures. Consumers and the general population also need to trust that the government and private operators know what they are doing. This requires regular reporting.

	Presenter	James Tetlow, Amber Infrastructure (tbc)
Session 6.2a	11:30 - 12:00	Panel discussion*
Session 6.3	12:00 - 12:45	Developing a sustainable bidding market Accountability and Transparency

The commitments and long economic life of the relationships must be recognised by all parties. Risks need to be transferred to the best managers, and rewards and penalties should be issued accordingly. Policies need to ensure that the engagement of effective private partners are nutured and sustained

	Presenter	John O'Rourke, Principal, Plenary Group
Session 6.3a	12:45 – 13:15	Panel discussion*
	13:15 - 14:15	LUNCH
Session 6.4	14:15 - 15:30	Accountability and Transparency

To sustain community confidence, there must be effective oversight mechanisms in place and measures to provide effective interaction with consumers and the general public. There must also be a stable macro-economic environment; a consistent legal framework; an effective stance against corruption; and developed financial markets.

	Presenter	Partnership Victoria (tbc)
		Representative of a regional economy (tbc)
Session 6.4a	15:30 - 16:00	Panel discussion*
	16:00 - 16:15	Coffee Break
Session 6.5	16:15 - 17:30	Risk management
The effective management of risk and risk sharing between the public and private sectors is critical to efficient PPPs and to the integrity of the concept in supporting regional development into the future. Openness and confidence in processes to arrive at mutually acceptable ways of managing risk over changing circumstances over long periods of time are necessary, based on fair and equitable principles		
	Presenter	Stan Stavros, Partner, KPMG
Session 6.5a	17:30 - 18:00	Panel discussion *

# • Panel discussions: involving presenter; ADB specialist; ADBI and academic coordinator

	DAY SE	VEN ~ Tuesday 27 October 2009
		Venue: TBA
	Theme of t	the Day ~ Conclusions and Summation
	8:45 – 9:00	Welcome and administration matters - Centre Staff
Session 7.1	9:00 – 10:30	Groups A and B with cross-economy representation will make a presentation drawing on the course materials, discussions and case studies. Each will address a specific topic – assigned to them in Session 4.1. The presentation will be followed by a whole group discussion.
	Presenters	Group A
		Group B
	Panellists	Representatives from ADB, private sector, Partnerships Victoria, Prof Mervyn Lewis (tbc), former UNCTAD specialist and Academic Coordinator/ moderated by Elaine Glennie, ADBI
	10:30 - 10:45	Coffee Break
Session 7.1 Cont	10:45 - 12:15	Groups C and D with cross-economy representation will make a presentation drawing on the course materials, discussions and case studies. Each will address a specific topic – assigned to them in Session 4.1. The presentation will be followed by a whole group discussion.
	Presenters	Group C
		Group D
	Panellists	Representatives from ADB, private sector, Partnerships Victoria, Prof Mervyn Lewis (tbc) former UNCTAD specialist and Academic Coordinator/moderated by Elaine Glennie, ADBI
	12:15 – 13:45	LUNCH
Session 7.2	13:45 - 14:30	Developing a regional register of PPPs – concept, management and location.
	Presenters	Prof Mervyn Lewis, University of Adelaide (tbc)
Session 7.2a	14:30 - 15:00	Panel discussion*
Session 7.3	15:00 - 15:45	Summation of key messages
	Presenters	Representatives of UNCTAD, Australian Treasury and Partnerships Victoria
		*
Session 7.3a	15:45 - 16:15	Panel discussion*
Session 7.3a	15:45 - 16:15 16:15 - 16:30	
Session 7.3a Session 7.4		Panel discussion*
	16:15 - 16:30	Panel discussion* Coffee Break

• Panel discussions: Presenters; ADB; ADBI and moderated by academic coordinator.