Non-Tariff Barriers to Trade in the APEC Region

When Non-Tariff Measures Become Non-Tariff Barriers: Insights from Agriculture and Accounting

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Lima, Peru
November 2008
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Acknowledgements

Our team would like to thank several individuals and organizations for their support of our research project. First and foremost we would to thank Hernan Sommerville, Chair of the ABAC Liberalization working group, for his continued support of our USC Marshall research projects and for giving us guidance on this assignment. We are grateful to the ABAC Secretariat for all the help throughout this project. Special thanks go to Brian Lynch, ABAC New Zealand, for his guidance and support in the formulation of the project. His numerous calls with our team throughout the various stages in the research was more than just helpful. Also, thanks to Alicia MacLean, of ABAC Peru, for her assistance in obtaining much needed interviews around the APEC region.
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Research Project Objectives, Method, Scope, and Limitations

 WHEN NON-TARIFF MEASURES BECOME NON-TARIFF BARRIERS: INSIGHTS FROM AGRICULTURE AND ACCOUNTING
Introduction

“Behind-the-border” non-tariff barriers (NTBs) to trade are real frictions to international business ranging from mere cost-adding nuisances to insurmountable obstacles. NTBs add real costs to businesses and do influence where, with whom, and how firms do business across borders. Economies have devoted substantial effort to improve cross-border trade. Tariffs are being reduced and free-trade agreements are being negotiated. With APEC, the numbers of RTAs/FTAs has proliferated. Since 2002, the number of ratified RTAs/FTAs has tripled. If those under negotiation now where to be implemented, APEC would have more than 50 agreements. Research by Kati Suominen has shown that as a result of this proliferation in RTAs/FTAs, by 2013, 90% of tariff lines will be freed.

However, and in spite of the concerted effort to facilitate trade across borders, levels of cross border trade have not reached expected levels. Behind-the-border NTBs remain important and costly impediments to trade.

Case Study Research Approach
This report focuses on NTBs in two in-depth areas: agriculture and accounting.

- **Agriculture** represents one of the most restrictive and protected economic sectors and is replete with all imaginable forms of NTBs. Deep national differences have worked against the emergence of global (or regional) standards which would enhance cross-border trade. The agricultural sector also lags all other economic sectors in terms of tariff reductions. Moving economies to adopt similar agricultural inspection, testing, and treatment standards, and basing them on science as opposed to local economic interests, would do much to facilitate trade, lower costs, and improve the quality and integrity of the world’s food supply.

- **Accounting** represents a very different case study. Differences in domestic GAAP requirements raise the costs of companies doing business in multiple economies, and as a consequence, introduce a friction to the movement of capital across borders. Costs of continually restating quarterly financial statements are real and can be quite large. In contrast to the agricultural sector, the accounting profession has moved aggressively toward the adoption of a global standard, IFRS (International Financial Reporting Standards). If universally adopted IFRS would eliminate the need for costly restatement of financial reports, and would make financial reports across economies closely comparable. However, with APEC, the rate of adoption has been varied, and some economies are moving toward selective adoption of various provisions. The larger APEC economies tend to be more recalcitrant.

Our accounting case study is not only potentially interesting in its own right, but is also illustrative of the more general problems that APEC will encounter when attempting to develop, adopt, and implement region-wide standards in other economic sectors.
Key Findings

Primary Area of Concern:

An important distinction must be drawn between non-tariff measures (NTMs) and non-tariff barriers (NTBs). A non-tariff measure is a regulatory tool used to ensure health, safety, nutrition, environmental protection, security, quality assurance, animal welfare, and/or religious compliance. These are reliable and necessary, and they and serve an important purpose in preserving the safety and integrity of individual economies. A non-tariff barrier, however, is a non-tariff measure that causes an unfair impediment to trade.

While attention is typically focused on intentionally restrictive and protectionist NTBs, our research study found other important sets of NTBs that are possibly more costly to businesses engaged in cross-border commerce, and potentially less intractable to resolve than restrictive or protectionist NTBs. We found that NTMs can and do unintentionally and unnecessarily become NTBs because of differences and incompatibilities in standards across economies, and inefficiencies in how they are administered.

We argue that framing the problem of behind-the-border barriers as a largely a challenge of eliminating restrictive and protective NTBs is myopic, limiting, and potentially deflects energy and attention away from where real improvements can be made. Divergent and incompatible NTMs across economies, and inefficient, inconsistent, and bureaucratic implementation at borders increase transaction costs to the point where they become non-tariff barriers to trade.

A major conclusion of this study is that an APEC-wide coordinated and concerted effort at improving the design, implementation, and administration of NTMs would go a long way to lowering transaction costs and facilitating trade. This, we believe, could be a major agenda item for ABAC moving forward.

Other Areas of Concern:

- Another large concern for businesses are unnecessary and intentional NTBs. These are requirements that are not published, or inconsistently applied, or applied with prejudice. One executive called illegitimate NTBs, the “terrorists” of international business.

- Additionally, concerns about new emerging NTBs, particularly in the area of carbon footprint, were raised. Business executives want trade officials to “get ahead of the game’ and develop equitable, transparent, consistent rules and requirements for all economies.

- With respect to legitimate NTMs, the major concerns reported were how to change, restructure, and improve import/export requirements so as to ensure the needed protection within importing economies without introducing unnecessary costs and time delays.
Research Method

OBJECTIVE: Provide an in-depth analysis of the nature and extent of key non-tariff barriers (NTBs) and their impact on the cross-border flow of goods and capital within the APEC Region.

RESEARCH APPROACH:
1. Surveyed published sources for state-of-the-art thinking on non-tariff barriers to trade.
2. Constructed comprehensive catalogs of the agricultural trade and financial accounting policies across all APEC economies.
3. Conducted a comparative analysis of each economy’s policies against existing or proposed global standards (CODEX, OIE, and IPPC for Agriculture and IFRS for Financial Accounting).
4. Conducted field research (in-person and telephone interviews) with key executives and industry specialists to validate the above findings, to discover and catalog additional NTBs that result from practice rather than policy, and to determine the impact of the NTBs on business decisions and practices.
5. Prepared two detailed cases studies on Agriculture and Accounting Services:

   **Agriculture**
   - Flow of Goods
   - Laggard in Global Standard Convergence

   **Accounting Services:**
   - Flow of Capital
   - Leader in Global Standard Convergence
Research Scope

Because of the extensive scope and complexity of the NTB issue, we narrowed the scope of our analysis to two distinct areas: (1) the Agriculture Industry (representative of NTBs to flow of goods) and (2) Financial Accounting Methods (representative of NTBs to flow of capital).

Agriculture
Within Agriculture we focused on 12 categories:

• Coffee
• Cocoa & tea
• Fruits
• Vegetables
• Rice
• Wheat and grains
• Legumes
• Dairy
• Fish & seafood
• Beef
• Chicken
• Other meat
• Sugar

Accounting
Within Financial Accounting we limited to three broad areas of investigation:

• Issues associated with companies getting access to financial markets
• How different accounting methods across borders add costs and influence the decision to enter a market
• Convergence/progress toward adoption of IFRS requirements
Field Research

Primary research data collected in 17 APEC economies from business executives, industry representatives, and trade officials through personal interviews conducted during May-August 2008 and follow-up telephone interviews.

Primary research was conducted in: Australia, Canada, China, Chinese Taipei, Chile, Hong Kong, Indonesia, Japan, Korea, Malaysia, Mexico, New Zealand, Philippines, Singapore, Thailand, Peru, United States

- Agriculture interviews: 80
- Accounting interviews: 46

Interviews conducted in 17 APEC Economies

[Diagram showing the distribution of interviews across different countries within the APEC region.]
Scope, Caveats, and Limitations

Focus of our agriculture interviews was with executives, industry specialists, consultants, and trade officials who are knowledgeable about agriculture NTB issues and challenges

- Intentionally our focus was on depth, rather than breadth of opinions.
- These interviews were intended to supplement our comparative analysis of NTMs.

Focus of our accounting interviews was with executives, accounting specialists, consultants, and trade officials who are knowledgeable about IFRS issues and challenges

- Intentionally our focus was on depth, rather than breadth of opinions.
- These interviews were intended to supplement our comparative analysis of accounting standards.

Gathered data in multiple economies, both developed and developing

- Despite our efforts to interview executives in all economies, our sample is biased toward larger companies in developed economies and large global accounting firms. Fewer executives in SMEs and in developing economies had deep knowledge of agriculture NTB and/or IFRS issues, and were willing to speak with us.

Gathered data in different agriculture sectors and types of companies

- While we tried to obtain responses from SMEs as well as large companies, our focus on managers with expertise in exporting led to larger-sized enterprises in our sample.

With the small number of interviews conducted, caution should be used in drawing generalizations

- Despite the limited number, a strong consensus of opinions emerged.
- Where the interviews were unable to identify a strong consensus, additional follow-up interviews were sought.

Analyzed all material readily available by public search

- While a good faith effort was made to find addenda, additional amendments, memoranda of understanding, etc., if they were not posted or obviously linked on government websites, they may not have been analyzed.
Key Findings – Agriculture

• Agriculture is a global laggard in the reduction of NTBs. This has increased transaction costs for businesses thereby limiting the flow of goods across borders and increasing product costs for end consumers.

• Most of the debate and discussion on NTBs focuses on restrictiveness and protectionism. While exporting economies take the position that these should be eliminated, domestic economies argue that these cannot be removed because of economy-specific circumstances. However, there is more room for transparency with respect to the motivations for establishing NTMs not pertaining to safety and security.

• Beyond restrictiveness and protectionism, there are other factors that further lead to the proliferation of NTBs and hinder their removal:
  – Lack of Standards: Due to the absence of a single harmonized global agricultural standard, economies develop their own. Current global standards provide only minimal guidance, resulting in additional, different NTMs and NTBs.
  – Lack of Accessibility: Language and transparency of testing methods, inspection methods, and paperwork requirements of regulations is a major barrier to trade across borders.
  – Multiple Agencies: Inconsistencies in administration of policies across ports and difficulties in finding and interpreting import requirements combine to raise costs of cross-border business to discouraging levels.

• Across the APEC region, developed economies are already concerned with emerging issues such as genetically modified foods and food miles. Without coordination between governments and standards-making bodies, the NTMs erected to address these issues will evolve into NTBs.

• Recommendations to coordinate on standards and increase accessibility should have increased focus to have positive impacts for business executives.
Key Findings – Accounting

For APEC Region:
• Significant progress has been achieved in APEC economies towards IFRS adoption. 60% of APEC economies are on a path towards adoption of International Standards.
• Varying levels of adoption of International Standards leads to customization and selective adoption of standards. This negates the basic purpose and mandates remedial measures for reconciliation of information.

For Individual IFRS Principles:
• Easier rules that are less disruptive tend to be adopted more widely.
• Difficult rules that have the potential to significantly influence financial statements and the extent of disclosure are less widely adopted.

For Individual Economies:
• Smaller economies with less developed GAAP standards can realize significant benefits upon conversion to International Standards.
• Developed economies have fewer apparent benefits.

For Businesses:
• International Standards are highly beneficial to large multi-national entities and result in uniformity of reporting and reliable comparison and benchmarking.
• Small and Medium Enterprises that operate in an economy or within a limited number of economies do not receive significant benefits from the adoption of International Standards.
MAKING SENSE OF NTBS
In Pursuit of Trade Liberalization: Proliferation of RTAs/FTAs in APEC

Since 2002, the number of FTAs/RTAs amongst APEC members has nearly tripled. If the approximately 25 FTAs currently pending were completed by the end of 2009, there will be 50+ RTAs/FTAs within APEC.
Collaborative Efforts Are Leading to a Decline in Tariffs

Research conducted by Kati Suominen at the Inter-American Development Bank has tracked tariff reducing agreements within RTAs/FTAs. The graph below shows that by 2013, more than 90% of lines will be freed – by 2017, more than 95%.
The Remaining Challenge: Behind-the-Border Barriers

The successful reduction and/or elimination of tariff barriers has raised the expectations for cross-border trade. However, and importantly, these expectations have yet to be realized.

As such, the spotlight has shifted from the reduction of *tariff* barriers to the elimination of *non-tariff* barriers, which are now recognized to be more substantial and complex than previously believed.

If non-tariff barriers to trade are not addressed, the expected benefits in increased trade will not be realized.
When NTMs Become NTBs

This report begins by drawing an important distinction between non-tariff measures (NTMs) and non-tariff barriers (NTBs). Simply put, NTMs are good; NTBs are bad. The 2007 WTO Public Forum Document *How Can the WTO Help Harness Globalisation?* distinguishes the two as follows:

"It is important to distinguish non-tariff barriers from non tariff measures. A nontariff measure can cover documentation requirements and fees at customs and regulatory measures such as adherence to standards. These are reliable and necessary. A non-tariff barrier however, is a non-tariff measure that causes an unfair impediment of trade." (Page 218)

NTMs, when appropriately developed to ensure health, safety, nutrition, environmental protection, security, quality assurance, animal welfare, and/or religious compliance, are important.

However, when NTMs are not appropriate to the risk, seek to advantage domestic producers, and/or are based on non-standardized (even if scientifically defensible) principles, and/or are implemented differently across economies, they become NTBs.
Perspective and Context Matter: Domestic Viewpoint

Taken from the perspective of a single domestic economy, most economy-specific NTMs are typically argued to be necessary, appropriate to risk, and effectively implemented. Economies do admit that some regulations have had unintended consequences and some NTMs remain after their effectiveness is no longer needed.
Perspective and Context Matter: Exporting Economy Viewpoint

Viewed from an external exporting economy perspective, many economy-specific NTMs are reinterpreted as NTBs.
When NTMs Become NTBs

Conceptually, the 2X2 matrix below highlights different types of NTBs, which are supported by our interview research.

Quadrant 1 – Necessary and Intentional NTMs
Captures the NTMs that all acknowledge are legitimate requirements to place on exporting businesses. Exporting economies recognize the need to put in place regulations that protect against known threats and risks.

Quadrant 2 – Necessary and Unintentional NTBs
Reflects the necessary trade regulations that become unintentional NTBs. These are measures that, though designed to address a real risk, are implemented differently from economy to economy, creating unnecessary transaction costs.

Quadrant 3 – Unintentional and Unnecessary NTBs
The majority of NTBs in this section derive from unnecessary cross-economy divergence in regulations – the risk is the same, the solutions vary. Also in this set are legacy NTMs that have become obsolete but are still imposed due to bureaucratic inertia.

Quadrant 4 – Intentional but Unnecessary NTBs
Captures the NTBs generally referred to as restrictive and protectionist. Exporting economies debate the domestic economy’s need for the NTM, and deem them to be “illegitimate”.

Trade Measures

- Necessary
  - “Legitimate” requirements which effectively protect an economy’s valid concerns
- Unnecessary
  - Restrictive & protectionist measures

Transaction Costs

- Intentional
  - Necessary trade measures implemented differently by different economies
- Unintentional
  - Cross-regional policy divergence & legacy issues
Seeking Solutions

Stepping back from the challenges of eliminating specific types of NTBs, our report offers four very broad general recommendations:

### Necessary

1. **Accessibility**
   - Trade regulations need to be easy to access, understand, and update for businesses from all APEC economies/cultures.
   - **Cost:** added administration costs – especially costly to SMEs

2. **Consistent Implementation**
   - Implementation/enforcement of trade regulations must be reliably consistent, both inter-economy and intra-economy.
   - **Cost:** inefficient flow of goods, services, and capital

3. **Standardized Regulations**
   - Wherever possible, trade regulations across economies must be standardized.
   - **Cost:** added transaction costs for having to address the same concern multiple ways when doing business in multiple economies

4. **Transparency**
   - The justification/logic behind trade regulations must be made available to business leaders and other government trade regulators.
   - **Cost:** loss of trust leading to extra “slack” written into business operations plan

### Unnecessary

1. **Accessibility**
   - Trade regulations need to be easy to access, understand, and update for businesses from all APEC economies/cultures.
   - **Cost:** added administration costs – especially costly to SMEs

2. **Consistent Implementation**
   - Implementation/enforcement of trade regulations must be reliably consistent, both inter-economy and intra-economy.
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   - **Cost:** loss of trust leading to extra “slack” written into business operations plan
AGRICULTURE
NTBs in the Agricultural Industry

Cross economy agricultural trade is one of the most heavily protected industries. Given the sensitivity of the industry in terms of its impact on safety and security, economies regulate its trade with NTMs in order to protect human, animal and plant life. However, the myriad regulations covering registration, SPS requirements, technical barriers, quantitative restrictions, among others, are complex within and across economies. Such regulations are cited as real pain points for businesses that drive up costs and limit the flow of trade.

Objective
The following section contains an extensive examination of NTBs in agricultural trade, and aims to address the following key objectives:

- Catalog non-tariff barriers in the agricultural industry across all APEC economies
- Capture the voice of business executives on obstacles to agricultural trade caused by NTBs
- Analyze how agricultural NTBs develop across the APEC region

Free trade is restricted due to higher transaction costs.
Research Method

Comparative Catalog of APEC NTBs in the Agricultural Industry
• Provide a detailed inventory of regulations pertaining to agricultural trade for all 21 APEC economies for the following 12 food categories:
• We considered the following NTM subclasses in the catalog:
  – Sanitary and Phytosanitary, Customs and Administration, Technical Barriers, Quantitative Restrictions, Government Participation/Trade Remedies, and Other.
• Analyzed similarities and differences of regulations against each other, and against international standards that exist.
• This has been discussed in detail in the Appendices.

Field Research: Capturing the Voice of the Business Executive on NTB “points of pain”
• Determine the impact of different agricultural NTBs in different economies and on business decisions.
• Evaluate direct and indirect cost burdens that agricultural NTBs place on businesses, and determine which types of NTBs cause the most concern for business executives.
• Primary research data was collected in 10 APEC economies from business executives, industry representatives, and trade officials. Research was conducted via in-person and telephone interviews.
• Our specific intention was to interview executives, trade association officials, and trade specialists, with deep knowledge of agricultural NTBs. This inherently biases our sample of opinions to large corporations involved with significant amounts of cross-border trade. Though not intentionally excluded, our sample has fewer opinions from SMEs.
Challenges, Scope, and Limitations

While simple in concept, the idea of producing a useable by economy comparative agricultural NTM catalog and analyzing trade restrictions proved exceptionally difficult to execute in practice.

Among the challenges we faced were:

• **Accessibility**: While some economies provide one-stop online resources, most do not. We had to refer to our interviews with business executives to get up-to-date regulations that were not published.

• **Multiple Agencies**: In many economies, responsibility for agricultural standards is shared across government agencies. The agencies typically publish and disseminate their standards in different ways. Where authority for standards overlaps, this creates a real problem.

• **Level of NTM detail and specificity**: Some economies provide very thorough detailed information, with help lines, for all important regulations. Others provide only general information.

• **Language**: Some economies listed their regulations only in their local language, with no translations available in any other language. This created difficulty in understanding and interpreting the regulations.

• **Vagaries**: Many economies word their regulations at a very high level leaving a lot open to interpretation. This adds uncertainty and ambiguity to the regulation itself and its implementation.

Because of these challenges, the comparative agricultural NTM catalog we produced has a number of very important limitations. Consequently, generalizations and conclusions drawn from it should be done with extreme care.
Challenges, Scope and Limitations

Comparative Catalog of APEC NTBs in the Agricultural Industry

• Number of NTMs per economy: Although we have attempted to make this catalog as comprehensive as possible, due to the aforementioned issues, there may be NTMs that are not listed in the catalog.

• Absence of data: Due to unavailability of data for some economies, the number of regulations in some economies might not be comprehensive.

• Direct comparability: When direct comparisons are drawn between economies, some regulations might not be directly comparable due to interpretation and implementation divergence across economies.

Field Research: Capturing the Voice of the Business Executive on NTB “points of pain”

Focus of our interviews was with executives, industry specialists, consultants, and trade officials who are knowledgeable about issues and challenges pertaining to non-tariff barriers in the agriculture industry.

• Our interviews were predominantly with big companies.

• We only looked at 12 food categories, adapted from the WTO categorization to target the most pertinent food categories for the APEC economies.

• Our interviews did not cover all 21 APEC economies.

• With the small number of interviews conducted, caution should be used in drawing generalizations.

• Despite the limited number of respondents, a strong consensus of opinions emerged regardless.

• These interviews were intended to supplement our catalog of agricultural NTBs.

While a good faith effort was made to find all NTMs in agriculture, if they were not posted or obviously linked on government websites, they may not have been analysed.
Agriculture Case Study Framework

When looking at non-tariff barriers within agriculture, our research and conversations led to the classification of all measures into these four quadrants, based on the necessity of the trade measure compared to whether the measure was intentionally imposed or not.

The four quadrants address:

- **Quad 1**: Global Standards and how the lack of harmonization among regulations leads to NTBs.
- **Quad 2**: How divergence and inefficiency in implementation is a major source of unintentional NTBs.
- **Quad 3**: Bureaucracy, Inertia and Legacy breed NTBs.
- **Quad 4**: How economies use NTBs to protect domestic industries and restrict imports.

NTBs must be thought of more broadly than restrictive and protectionist NTBs. Divergent, incompatible NTMs across economies and inefficient, inconsistent and bureaucratic implementation at borders increase the transaction cost to the point where they become NTBs.
QUADRANT 1: FINDING GLOBAL STANDARDS
Lack of Harmonization Among Regulations Leads to NTBs

Every sovereign economy has the right and responsibility to formulate and implement NTMs that protect the safety and integrity of their food supply.

There is no single global agricultural standard or APEC standard to help facilitate trade.

There are 3 commonly-used global standards – Codex, OIE, and IPPC. However, these standards overlap and are insufficient.

In lieu of a harmonized standard, economies either develop regulations on their own, selectively adopt from global standards and add economy-specific regulations, or mirror de facto standards.

This results in a world of substantially divergent NTMs.

Divergence of regulations increases transaction costs for exporters and creates a barrier to trade.

Due to the absence of a single harmonized global agricultural standard, economies develop their own regulations. Divergence of NTMs result in creating NTBs which increase transaction costs and decrease trade.
Every Economy Enacts NTMs to Protect Their Food Supply, But a Global Standard Must Harmonize Them

Economies enact NTMs and enforce NTMs at their borders to protect their food supply. Global standards must protect the global food supply but also help facilitate trade.

Ideals Sought in a Global Standard:

- Standards for high quality, safe animal and plant products
- Appropriate to risk
- Clear certification processes
- Freedom from diseases and pests
- Truthful labeling
- Transparent and consistent regulations across economies and through time
Codex, OIE and IPPC Are Existing Global Standards

Codex, OIE, and IPPC are widely accepted global standards. They aim to:

- Protect the environment and human consumption
- Promote transparency and harmonization in order to remove artificial trade barriers and other causes of trade disputes between economies
- Develop regulations on the basis of the best scientific knowledge at that time

These 3 global standards are based on agreed-upon scientific standards and contain regulations formed by committees. These are governed by a global body, but currently are not being actively enforced.

**GLOBAL STANDARDS**

- **Codex = Food Safety**
  - Joint FAO/WHO Codex Alimentarius Commission

- **OIE = Animal Health**
  - World Organization for Animal Health

- **IPPC = Plant Health**
  - International Plant Protection Convention (FAO)

Codex, OIE, and IPPC, as currently developed lack the basis to become strong global standards. There is significant overlap among the 3 standards in regards to food categories and NTM categories.
Overlapping NTM Categories Covered by Codex, OIE, IPPC

Codex covers the same food categories as OIE and IPPC except for Beef & Red Meat. The distinguishing factor is that Codex covers agricultural products only, while OIE and IPPC cover the products and handling of the live plants and animals.

**Codex**
- Sanitary Standards
- Technical Standards
- Including Hygienic Codes, Technological Standards, Maximum Residue Levels

**OIE**
- Sanitary Standards
- Managing animal health and diseases

**IPPC**
- Phytosanitary Standards
- Managing the spread and introduction of pests

Codex, OIE, and IPPC focus primarily on Sanitary and Phytosanitary NTMs but do not address Quantitative Restrictions, Trade Remedies or Customs and Administration NTMs. There is a high degree of divergence in the Valuation, Clearance, Documentation, Inspection, and Licensing regulations that fall under Customs and Administration NTMs.
## Majority of APEC Economies Have Adopted Codex, OIE, and IPPC

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Insufficient Global Standards Result in Additional Economy-Specific Regulations & Powerful De Facto Standards

There is a legal obligation to base economies' SPS measures on standards developed by global standard-setting bodies. Taken collectively, the 3 global standards address all NTB sub-classes and major food categories. Moreover, they have been adopted by almost all APEC economies. However, economies implement regulations in addition to the global standards when they:

- Determine that a higher level of protection is more appropriate to address a certain risk
- Encounter new threats to safety & security that none of the 3 standards have fully addressed

Developed economies, such as Japan, the United States and the European Union, actively form regulations in addition to global standards when their scientific references deem Codex, OIE and IPPC to be inadequate.

Developing economies, lacking the resources to completely develop a complete set of standards on their own, resort to referring to the standards of developed economies (Japan, EU and the US) and selectively adopting these de facto standards.
Every sovereign economy has the right and responsibility to set regulations to protect their people’s safety and health.

The global standards of Codex, OIE, and IPPC set minimum standards for trade but also allow members to set different risk levels.

Since economies have different risk levels, they develop additional economy-specific regulations or NTMs.

An increasingly complex set of divergent NTMs lead to increased transaction costs, which are a barrier to trade.

When each economy develops additional economy-specific regulations, these substantially divergent NTMs become significant barriers to trade.
Why Do De Facto Standards Exist?

No strong agreed upon set of agricultural standards exist. These global standards (Codex, OIE, IPPC) are established as minimal standards. Because of this, economies supplement these standards with additional requirements. Over time, three de facto standards have emerged: E.U., Japan, and the U.S. However, these de facto standards reflect the specific interests and agricultural guidelines of these economies.

- Insufficient global standards
  - Only set minimum standards
  - No clear coordination amongst standard-setting organizations

- Economies develop their own regulations & tolerances
  - Results in increased variation from economy to economy

- Powerful developed economies set de facto standards
  - Strong political will
  - Only takes their own national concerns into consideration

- Developing economies do not have a voice
  - In order to gain access to the most attractive markets, must conform to de facto standards

E.U., Japan, and the U.S. de facto standards effectively become NTBs for exporter economies. They are not global standards.
De Facto Standards: Are They the Base for Global Standards?

Global standards should be developed to harmonize regulations which will increase trade.

De facto standards have emerged from the economic influence of the E.U., Japan and the U.S. on global trade. In effect, the specific requirements of these large economies are being imposed on all other economies wishing to trade with them.

Without significant revision and harmonization, the three de facto standards are not good candidates for developing a single agreed-upon set of global standards. In general, the de facto standards represent the most advanced and stringent regulations without any consideration of developing economies’ needs and capabilities.
Divergence Creates NTBs

NTBs are created when exporters are forced to comply with a set of highly DIVERGENT regulations.

To understand the level of divergence in the agricultural NTMs that economies impose, we developed a comprehensive catalog of NTMs across all APEC economies.
There is a Large Variation in the Number of NTMs in Economies for Different NTM Subclasses

Our comprehensive catalog of NTMs were summarized in these charts, which depict the number of NTMs by NTM categories across the APEC economies.

Takeaways:
• On average, customs and administration pose the most number of regulations.
• This adds a level of complexity since these regulations are imposed at the border and vary largely according to the individual economy’s interpretation and implementation of different regulations.
• The US and China have more than double the number of NTMs for Customs and Administration than any other economy.
• NTM categories, such as phytosanitary standards that safeguard against pests and diseases and provide for quality of food products, should ideally be similar across economies. However, they vary a lot across economies.

Detailed charts for every economy, NTB class, and food category are available in the Appendix.
Developed Economies Dictate Standards

These charts depict the number of regulations for food categories across the APEC economies.

Takeaways:

- The average number of regulations in developed economies for food categories that are produced in under-developed economies is comparable to or lower than the number of regulations in the under-developed economies.
  - This indicates that under-developed economies follow the regulations of developed economies as the de facto standards for food categories that are produced domestically.
  - This allows under-developed economies to protect the domestic production from economic pressures of imports.
  - Example: Dairy, cross commodities, rice, legumes, sugar, and grain.
- Developed economies typically pose higher number of regulations than under-developed economies on high-consumption perishable food categories.
  - Example: Fish/seafood, fruits, and vegetables.
- Detailed charts for every economy are available in the Appendix.
QUADRANT 2: INEFFICIENT & INCONSISTENT IMPLEMENTATION
Unintended Consequences Lead to NTBs

Without agreed upon global, or APEC-wide, agricultural standards for NTMs, all economies have moved to a “plus” and “different” status. Effectively, businesses within APEC must contend with economies that have tailored and built upon the requirements of CODEX, OIE, and IPPC, to protect themselves from real or perceived external threats. Alternatively, many economies have adopted the NTM requirements of the EU, US, or Japan, but in economy-specific ways. The unfortunate reality and consequence of an NTM “plus” and “different” world is significant divergence in NTM requirements across economies.

Unintentional NTBs. Quadrants 2 and 3 of our conceptual matrix reflect the impact of this “plus” and “different” world on business. Firms doing business in multiple economies argue that they encounter unintended burdensome transaction costs. Business executives reported to us that while the NTMs were recognized as necessary and needed, differences in implementation and bureaucracy across economies unintentionally raised costs of doing business, effectively introducing unintentional NTBs.

Cross-economy differences in minimum standards, inspection protocols, testing methods, and paperwork requirements, as well as dealing with multiple agencies simultaneously, inconsistencies in administration of policies across ports, and difficulties in finding and interpreting import requirements, all combine to raise costs of cross-border business to discouraging levels. What particularly raises the ire of business executives is that these costs, costs of implementing appropriate NTMS, are largely unintentional. But the costs are real and have become NTBs.

Businesses told us that they desire standardized NTMs for the same threats, consistently applied protocols, transparent regulations, educated agricultural inspectors and customs officials, and quick and meaningful feedback when problems are encountered.
Exporters Report Incurring Real NTB Costs

In our interview research business executives provided us with estimates of their added costs. Exporters complained loudest when they believed the added costs were the result of unintentional divergence, lack of consistency, and/or unnecessary requirements. Most believed that with increased across-economy harmonization of NTMs, improved transparency, and more within- and across-economy consistency, significant cost reductions could be realized. It is difficult to generalize from these data as the exporters were from different economies, exporting to different economies, with different agricultural products. However, they all wanted us to report that these unintentional and unnecessary costs should be the focus of a concerted effort to reduce and eliminate.

We do conjecture, however, based on our interview data that implementation costs, and costs of dealing with divergence and administration inconsistencies could be a magnitude larger than those involved with dealing with restrictive and protectionist NTBs.

Examples:

- Philippine importer reported needing to hire a specialist at approximately $10K per month to prepare import paperwork to meet Philippine government requirements.
- Peruvian citrus export cooperative estimates that 2 cents/kilo are allocated to NTB costs.
- New Zealand exporter reports $500K per year is lost to spoilage, staff time, lost sales, and extra treatments.
- Pipfruit exporter reports NTB costs at $1.50 per 18 kilo carton in Taiwan, $1 in the US, and $13 in Japan.
- Peruvian agricultural conglomerate reports spending $300-500K per year to comply with traceability requirements.
- New Zealand Dairy exporter reports incurring several hundred thousand dollars per year to hire 4-5 specialists.

Most common “wish-list” items reported were standardization, consistency, and provision of adequate and ongoing education for all agricultural inspectors and customs officials.
Least and Most Difficult APEC Economies

In response to the question, “Which economy is the least/most difficult to export to?” the answers received were vastly divergent depending on the specific economy-to-economy and/or company-to-economy dynamics. The results below are drawn from our limited sample of 86 interviews.

<table>
<thead>
<tr>
<th>Easiest Economy to trade with</th>
<th>Comment</th>
<th>Hardest Economy to trade with</th>
<th>Comment</th>
</tr>
</thead>
<tbody>
<tr>
<td>US</td>
<td>“The US makes it easy to get in and out due to a good infrastructure and a clear understanding of how to manage the system.”</td>
<td>US</td>
<td>“If starting outside the US, the US has too much bureaucracy at the border; the FDA and USDA are very protectionist in spite of data that leads to the opposite conclusions.”</td>
</tr>
<tr>
<td>Thailand</td>
<td>“The government does not pose any challenges to importing agricultural products.”</td>
<td>Thailand</td>
<td>“There is a lack of clarity as to what is the scope of the products covered under certain policies.”</td>
</tr>
<tr>
<td>Hong Kong</td>
<td>“For everything, Hong Kong has no barrier; all ports in Hong Kong are considered ‘free ports.’ Further, there is open trade between many of the neighboring countries.”</td>
<td>Japan</td>
<td>“Pesticide level restrictions are some of the strictest in the world, serving as trade protectionism against foreign companies.”</td>
</tr>
<tr>
<td>Singapore</td>
<td>“Efficient trade ports make testing very manageable.”</td>
<td>China</td>
<td>“Competing government agencies issuing conflicting rules.”</td>
</tr>
</tbody>
</table>

Economies can be viewed as the easiest or hardest economy with which to trade, depending on their relationship with the economy of the exporter questioned. Hong Kong and Singapore stand out as the least difficult. Japan and China were most commonly sited as most difficult.
Sources of Implementation NTBs

The absence of common generally agreed upon NTM standards has resulted in economies developing independent standards or adopting standards from other economies. This is a major source of NTM divergence, which unintentionally raises transaction costs for businesses engaged in cross-border commerce. Our research identifies this divergence introducing implementation-related costs at three levels:

- **Regulation**
  - Agricultural NTMs are promulgated with differing levels of safety and security in mind, as well as differing degrees of conservation.
  - The degree of NTM specificity differs widely among economies. Some provide very specific language, while others offer only general guidelines.

- **Interpretation**
  - Agricultural inspection agencies can and do interpret NTMs differently. Different interpretation of regulations by different national agencies leads to widely differing policies.
  - Some economies have created additional unpublished “administrative interpretations,” which reinterpret NTM regulations much more restrictively.

- **Implementation**
  - How economies choose to implement agricultural NTMs is the biggest source of NTM divergence.
  - Varies by testing method, inspection agency, training and education of inspectors, capabilities and resources available, etc.

NTMs become NTBs for businesses when divergence in standards across economies increases transaction costs.
Divergence and Inefficiency in Implementation as a Major Source of Unintentional but Necessary NTBs

Our research revealed the major source of concern for business was differences across economies in how agricultural NTMs are implemented. Though accepting of each economy’s sovereign right to put in place regulations to ensure the safety and security of its interests, businesses rankle at the wide variety of approaches taken by different economies. Among the implementation issues raised were:

| Methods of Inspection Testing & Treatment | • Even for the same agricultural threat, different economies use different testing procedures and treatment regimes. |
| Revenue Models | • Differences in how inspection agencies are funded create different incentives for the nature and extent of inspection procedures, testing methods, and treatment regimes. |
| Availability, Accessibility & Ease of Use | • Within APEC, there is a lack of consistency in where NTMs are published (i.e., in a single document or scattered across multiple locations).  
• Their accessibility (i.e., in multiple languages, electronic or hardcopy form) and ease of use (i.e., web-enabled) also vary. |
| Capacity and Capabilities | • Economies differ in the availability of infrastructure and institutions to efficiently and effectively implement agricultural NTMs.  
• Many emerging economies are challenged by trade growth exceeding their ability to add needed capacity or to provide training to develop the necessary capabilities.  
• Worse yet, other economies refuse to increase representatives when faced with a backlog of import applications. |
Divergence in Implementation as Other Sources of Unintentional but Necessary NTBs

Additional implementation issues raised were:

**Transparency and Dispute Resolution**
- Economies differ with respect to how transparent their NTM requirements are, particularly what tests will be used and how remedies will be applied.
- Additionally, access to dispute resolution procedures varies across economies, which is of particular concern when dealing with perishable agricultural products.

**Disproportionate Implementation**
- Economies differ with respect to how NTMs are applied to imports.
- Some economies impose blanket control measures, others impose nationwide as opposed to product-specific measures, while still others adopt selective measure implementation.

**Within Economy Inconsistencies**
- Inconsistencies in how agencies implement regulations raise transaction costs.
- Businesses report inconsistencies in how regulations are implemented at different port locations, over time, and across different agencies.

**Education and Training**
- Differences in the level of education and the extent of training of agricultural inspectors and customs agents was reported as a major hurdle by exporters.

Different implementation tactics across economies makes NTMs become NTBs for exporters.
Different Treatment for the Same Agricultural Threat Increases Transaction Costs

Different economies use different testing procedures and treatment regimes for the same agricultural safety concern. This results in varied transaction costs for firms exporting to multiple economies.

Consider the following example: An exporter of pipfruit must address the same pest safety issue in each economy to which it exports. However, different target economy may impose different pest treatment protocols, such as irradiation, heat vapor, fumigation.

Complying with different testing procedures and treatment regimes across economies not only increases the price of exporting, but may negatively affect the quality of products, particularly if perishable.
Different Revenue Models Vary NTM Implementation

Businesses reported that differences in agricultural inspection agencies’ funding regimes created different types of NTM implementation problems. Different revenue models created different incentives in the nature and extent of inspection, testing, and enforcement.

**Direct Government Funding**
- Agencies are funded directly by government funds
- While salaried employees have an incentive to clear workload quickly, this creates an incentive for employees to find the easiest solution

**Unionized Agencies**
- Unionized agencies follow strict work rules
- Work rules can have a major impact on the speed of clearance of perishable agricultural products

**Partial to Full Funding from Fees**
- Agencies fund themselves at least partially from inspection and treatment fees
- Deriving funding from fees charged for services required creates incentives for the imposition of unnecessary tests

**Example:** Peruvian asparagus exporters to the U.S. complain that when pests are found, the entire shipment is automatically fumigated. No effort is made to determine the type of pest and if it arrived with the shipment or entered the shipment once in Peru.

**Example:** Peruvian exporters to Australia complained about unionized inspectors who work to the rule. Thus, shipments arriving after-hours or on the weekend must wait until the next business day for clearance.

**Example:** Exporters to the Philippines must obtain a Bureau of Food and Drug certification prior to being allowed to sell their products to retail chains. While required testing is performed by authorized third parties, a processing fee is charged for analysis of results.
Finding NTMs Can Be a Painstaking Task

Businesses report difficulties in finding and interpreting NTMs. Economies publish regulations in different formats and with different depths of thoroughness. Some are fully interactive online, while many require significant research to find and interpret. Some economies have set very general requirements supplemented by extensive administrative guidelines, which may or may not be published or readily available.

Regulations differ in degree of detail and comprehensiveness

Changes are not reported consistently

Locations where information is published are different

Supplemental administrative rules may be more important

Economies should aim to provide fully interactive publication of NTMs and supporting administrative guidelines.

The availability of up-to-date, user-friendly and complete websites, such as the Canadian Food Inspection Agency’s, reduces the difficulty in accessing regulations.
Capacity and Capabilities Constraints Create NTBs

Executives reported two different capacity- and capability-related challenges, which essentially broke along the emerging/developed economy divide. The challenge in emerging economies was reported as a lag between increased demand for import clearance services and the infrastructure and institutional capacity to handle the volume of trade. In developed economies, the challenge was reported to be one of bureaucracy, vested interests, and organizational inertia. In essence, the problem was one of a lack of willingness or ability to change.

Limited infrastructure and institutional capacity introduces costly inefficiencies in emerging economies. Developed economies resist change.
QUADRANT 3: DIVERGENCE, BUREAUCRACY & LEGACY
Unintentional & Unnecessary NTBs

Business executives bristle at what they consider are completely unnecessary barriers to trade, especially when they realize that their existence is neither intentional nor necessary for an agricultural threat. They point to two broad groups of problematic NTBs:

• Divergence-induced NTBs: NTBs that arise because of the lack of agreed-upon global or regional standards, which was discussed at length above.
• Bureaucracy & Legacy NTBs: NTBs that remain in existence long after their agreed-upon usefulness has gone because government agencies are incapable or unwilling to remove them.

All the executives we interviewed clearly acknowledged the importance and responsibility of economies to put in place NTM requirements to protect against the risks of unwanted agricultural pests and diseases. Not a single executive interviewed considered the costs they incurred to meet these requirements to be unfair or unreasonable. They acknowledged them to be as simply costs of doing business.

Where executives raised issue was with the unintentional and unnecessary costs that stem from the divergence in across-economy NTMs. The key NTB drivers reported were:

• CODEX “plus” and “different” regulations, which differ across economies;
• Use of different requirements, different inspection protocols, different testing methods, different treatment regimes, and different paperwork requirements for the same agricultural risks, pests, and diseases;
• Differences between agencies and inspection facilities within and across economies (for example, China and the US rank at the top of most lists);
• Inability of governments to remove unnecessary tests or upgrade to new protocols.
Divergence Breeds NTBs

Differences in approaches to how agricultural regulations are made, interpreted, and effectively and efficiently implemented turns well-intentioned NTMs into burdensome and costly NTBs for businesses.

Even if agreement could be reached on the use of general common standards, differences at the local economy level could turn NTMs into NTBs.
Bureaucracy, Inertia, and Legacy Breed NTBs

Business executives and government officials shared frustrations with the difficulties encountered when trying to remove unnecessary NTMs, changing inspection and treatment protocols, and with streamlining government oversight. Vested interests, familiarity with established protocols, and a bias to err on the side of being overly cautious in inspection, testing, and treatment, all were reported to contribute to unnecessary and unintentional consequences.

**Government Bureaucracy**

When multiple government agencies retain inspection control and/or oversight, businesses encounter NTBs.

*Examples include:*
- Meeting requirements for similar certificates from multiple departments
- Need to complete different paperwork
- Unnecessarily duplicative tests
- Different compliance hurdles imposed by different departments
- Nationalistic pride in some cases have led economies to “re-invent the wheel” rather than adopting protocols from other economies.

**Organizational Inertia**

Our interview research uncovered numerous examples across economies of government agencies’ reluctance or inability to move forward in the areas of inspection, testing, and treatment.

*Examples include:*
- Self-interested government employees resisting new protocol approaches
- Agencies lack incentive to recommend their own elimination
- Continuation of paper processes despite effective and efficient paperless systems
- Inability to remove/eliminate NTBs.

**Legacy**

Perhaps the most significant complaint raised by exporters was that they encountered a strong bias in agricultural inspection agencies to continue with established inspection, testing and treatment protocols.

*Examples include:*
- Continued testing for pests and diseases that are no longer needed
- Use of older, less efficient and damaging treatment procedures.

Businesses report encountering annoying NTBs which are both unnecessary and unintentional.
QUADRANT 4: RESTRICTIVENESS & PROTECTIONISM
Restrictiveness & Protectionism

Most of the debate and discussion on NTBs focuses on the restrictiveness and protectionism embedded in economies’ NTMs. While the domestic economy would argue that their NTMs are necessary because of economy-specific circumstances, exporting economies often question the restrictiveness of the NTM. Hence, they argue that the economy is intentionally erecting an NTB.

During our interviews with executives in multiple economies, we asked them to identify restrictive and protectionist NTBs. However, in analyzing this data, it is exceptionally difficult to separate or to assess what is legitimate or illegitimate.

In this section, we present anecdotes reported to us by exporters without value judgment. Clearly, perspective is a key driver in determining whether an agricultural measure is an NTM or an NTB.

We heard numerous examples of different types of restrictive and protectionist NTBs. We present only a handful of examples in this section.
Restrictiveness & Protectionism

Exporters acknowledge that sovereign economies have the obligation to ensure that the inflow of goods does not harm the health of its population and environment.

However, they also cite numerous examples of trade regulations they perceive to be protectionist measures. These are trade regulations that have no scientific basis insofar as protecting human, plant and animal life.

Measures such as Import Bans, Tariff Rate Quotas, and Government Subsidies are viewed as protectionist. These restrict trade without any safety or security justification.

Protectionism is:
• Difficult to detect. Some occur in the same forms as necessary trade regulations, such as Technical Barriers and SPS Regulations. Perceptions on whether a regulation is protectionist depends on whether one takes the sovereign economy’s view or the exporter’s view.
• Difficult to dispute, due to differing scientific references and varying assessment of and tolerance to risk.

Businesses view such protectionist measures as unnecessary drivers of actual and opportunity cost.
Sanitary and Phytosanitary Measures

Sanitary and Phytosanitary (SPS) measures are government regulations that restrict or prohibit the importation and marketing of certain animal or plant products, so as to prevent the introduction or spread of pests or pathogens that these may be carrying. They protect human, animal and plant life. These include testing, inspection, certification and approval procedures; quarantine treatments including relevant requirements associated with the transport of animal or plant products; provisions on sampling procedures; and methods of risk assessment.

SPS NTMs prevent the introduction or spread of pests or pathogens. Aim is to protect human, animal, and plant health.

Become NTBs when SPS Standards:
• Are more stringent than international standards, for no scientific basis
• Apply to foreign, but not domestic, producers
Restrictive SPS Measures

Examples:

“China imposes a zero tolerance rule for micro-organisms that are impossible to completely eliminate from poultry and red meat. These are more strict than OIE standards, which specifies certain safety levels. With chicken for instance, they require that there is zero salmonella. It’s frustrating because the same standards do not apply to China’s own farmers.”

“Korea allows US, but not Canadian beef. This is unreasonable, because both the US and Canada are listed as having mitigate risk of BSE. The US and Canada beef supply is practically homogenous.”

“The US fumigates asparagus for presence of a specific insect that is also present in the US. How can it be a threat if it is not an insect species that is foreign to its territory?”
Technical Barriers to Trade

Technical barriers to trade (TBT) refer to technical regulations and voluntary standards that set out specific characteristics of a product, such as its size, shape, design, functions and performance, or the way a product is labelled or packaged before it enters the marketplace.

TBT NTMs aim to inform consumers of the product type and any risk involved in its storage, use, consumption, and disposal.

Perceived to be protectionist when these are divergent from international standards, and applied only to select economies or during select periods of time.
Restrictive TBT Measures

Examples:

“The US imposes a technical barrier on the size and color of citrus fruit from Peru only during the US citrus harvest season.”

“Japan mandates that all ingredients and food additives be listed by name, along with content percentages, and include a description of the manufacturing process. This process is overly burdensome and risks that proprietary information may be obtained by competitors.”
Other Protectionist & Restrictive NTMs

- **Bans** on products not associated with a threat to human, plant or animal health.
- **Tariff rate quotas** which impose costs that reduce or eliminate price competitiveness of importers vis-a-vis domestic producers beyond a predetermined import quantity.
- **Government subsidies** that benefit domestic producers in an effort to reduce competitiveness of imports within the sovereign economy.

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Intentional

Such NTMs are established to
- Protect culturally sensitive products
- Support infant industry development
- Assisting industries in crisis
- Protect strategically sensitive industries

Considered NTBs that purposefully limit imports when they do not address any safety or security.
Other Protectionist & Restrictive NTMs

Examples:

“Sugar is such a politically sensitive commodity, and we are shut out of exporting from all markets. We are allowed to export to the US, but the quantities are limited by tariff rate quotas. During times of shortage, they do allow import of increased quantities of raw sugar, but do not increase the quota of refined sugar, to protect domestic sugar refiners.”

“Mexico bans all coffee plants and plant parts, including beans.”

“Japan requires wheat be imported through MAFF’s Food Department, which then resells wheat to Japanese flour millers at prices substantially above import prices, thereby discouraging wheat consumption by increasing the cost of wheat based foods in Japan.”

“The Philippine Fisheries Code permits importation of fresh, chilled, or frozen fish and fish products only when certified as necessary by the Secretary of Agriculture and upon issuance of an import permit by the Department of Agriculture.”
Restrictiveness & Protectionism

Solutions in this area can be found in working toward greater transparency, better understanding of motivations for the original established of the NTMs. Economies need to work towards win-win solutions that are mutually beneficial.

Based on our interviews with executives in multiple APEC economies we learned that while these restrictive and protectionist NTBs frustrate businesses, they have learned to accept, live with, and work around them. Business executives see the discussion of restrictive and protectionist NTMs to be largely political and a part of trade negotiations at the economy level. More concerning for business are the unintentional and unnecessary costs from issues from implementation and divergence in NTMs.
Lists of Restrictive and Protectionist NTBs

 Restrictive and Protectionist NTBs remain a point of contention in bilateral and regional trade negotiations. Economies maintain lists of other economies’ NTMs that they deem to be illegitimate, protectionist, and restrictive. In preparing this report we analyzed the lists from three economies: Mexico, New Zealand, and US.

The appendix presents a high level summary of the major trade complaints of these three against other economies. This compilation provides an overview of the nature and extent of restrictive and protectionist NTBs within the APEC Region.

It is illustrative to note that the US prepares an Annual National Trade Estimates report which highlights the US’s list of restrictive and protectionist NTMs maintained by other economies. While the average number of pages per economy is 14, there are fully 65 pages for China and 26 for Japan.

Similarly, Mexico has prepared and published the APEC: Non Tariff Barriers to Mexican Exports report which lists 23 pages for Japan and 18 pages of NTBs for the United States. By comparison, the average across all other sovereign economies was only 8 NTBs.

Furthermore, conversations with New Zealand experts who are developing a report on SPS NTMs, reports 13 pages of overly restrictive SPS NTBs for the US, vs. only 3 for all other economies.
EMERGING NTBS IN AGRICULTURE
Emerging Issues - Opportunities for more divergence

• As there is increased clarity on the previous issues, there will continue to be other issues that arise from three distinct areas:
  − Industry Induced
  − Technology Advances
  − Government Initiatives

• There is a need to facilitate conversations to thwart economy-by-economy approaches, measures, non-cooperating entities, and definitions.

• Without a collaborative approach, economies where these issues are becoming competitive issues will again impose de facto standards on the region.

• Effectively, this means that developed economies will impose measures that meet the needs of their specific circumstances which will more than likely have negative and unfair implications for emerging economies.
Where Emerging NTBs are found

Economies are facing pressures to develop NTMs to deal with new potential sources of risk in their products to protect their economies from new emerging issues within agriculture. These issues are appearing from three areas:

**Industry Pressure**
- Private sector influences on agriculture standards and technical requirements

**Technological Advances**
- Productivity advances with unforeseen effects on producers, consumers, and trade

**Government Initiatives**
- Specific politically sensitive negotiations that often continue domestic protectionism

Without collective efforts and setting standards across economies these emerging issues will be more complicated, introduce more divergence, and increase transaction costs for business.
Industry Standards

• As players at different points on the food supply chain seek to improve their competitive advantages, they are motivated to meet the needs of consumers in new and different ways and to differentiate themselves from their rivals.

• Points of difference are being made in the following areas to improve competitive positions with retailer and consumer:
  - Organic Food Standards
  - Country of Origin Labeling
  - Eco-labeling
  - Carbon Foot-printing
  - Labor Rights and Fair Trade
  - Traceability via Bar Codes

• The consequences of the drive for competitive advantage in these areas is the creation of competitive barriers. While these can and should be argued as a natural artifact of market competition, they also became NTBs for exporting to these markets.

Industry Pressures

Private sector influences on agriculture standards and technical requirements
Competing Organic Food Standards

There has been a progressive move towards creating standards for organic foods. In practice, however, there is very little accreditation needed for a product to be labeled organic. Currently, the industry relies on voluntary disclosure and compliance to organic food standards. An assumption that organic farmers "play by the rules" is not a long-term viable solution. Three standards are competing for global dominance. Without a rapid convergence, differences in the way economies approach this issue will become entrenched.

Without common agreed upon standards, economies are selectively adopting standards for their own markets.

- New economy standards might be developed based on one of those three but often have divergences
- Private organic standards might meet multiple requirements but are still subtly different
- Asian countries have few established standards and become targets for exporters because of ease of market entry

"These standards are non-equivalent and quite separate. The main problem is that they don't recognize each other."
—Organic Publication
Country of Origin Labeling identifies and differentiates products with unforeseen consequences

- Maintain an efficient and internationally competitive food industry
- Address public health and safety concerns
- Provide consumers with information with which to make informed decisions
- Facilitate trade and stops misleading labeling.

The USDA estimates U.S. companies will spend $2.5B complying with the new rules during the first year and an annual $499M thereafter for maintenance. USDA estimates the average implementation cost per firm is $376 for producers, $53,948 for suppliers and $235,551 for retailers. – California Farm Bureaus

“New Zealand tomato growers do not use dimethoate or omethoate and New Zealanders must be able to choose the origin of their products as part of their own health choices,” – New Zealand Organic Representative

Does not apply to processed foods, restaurants, and can have multiple countries listed.

"This rule potentially will have an impact on all participants in the supply chain. The greatest impact (will be) on retailers and intermediaries -- handlers, processors, wholesalers, and importers -- while the impact on individual producers is likely to be relatively small. – USDA
Concerns over food integrity and safety are pushing retailers to demand traceability of food products from farm to consumer. The resources and capabilities required to implement full traceability require substantial investments which raise the cost for exporters. Both the drivers and the solutions take capital that are sometimes beyond the resources for the medium and small companies and economies.

- **Differentiation via authenticity**
  - Standards and links for data synchronization

- **Productivity gains because of product attribute information**
  - Training of supply chain managers and technologies
  - New Technology for Testing

- **Risk management from the public, consumer, or producer**
  - Coordination between governments

The meat industry has concerns that traceability will be used as an *unjustified trade barrier* because of the scientific and risk related requirements. It can potentially *increase costs* and *liability* and will raise the bar for *marketing* and branding.
Differing Carbon Footprint Measurement Issues

Carbon footprint calculation is becoming an important social issue: there is critical pressure on food producers to develop appropriate protocols that fairly and accurately assess the true carbon footprint. However, done selectively, carbon foot-printing can act as an NTB to agriculture trade.

“Food miles is a very simplistic concept relating to the distance food travels as a measure of its impact on the environment” – Lincoln University, New Zealand

“Because neither the goals nor acceptable emissions limits are clear, however, morality is often mistaken for science.” – The New Yorker

83% of Emissions from growth and production

11% from transportation (4% between grower and seller)
Labor Rights and Fair Trade

Corporate Social Responsibility is a growing differentiator for global businesses. As developed economies continue to impose their values and labor standards on developing economies, the cost of demonstrating compliance to these standards increases:

- **Understanding**: Developing economies have different definitions but still acknowledge the need.
- **Process**: • Universal vs. by Economy Standards • Maximum and minimum levels • Enforcement Mechanisms
- **Next Steps**: • Consistency is necessary

Labor Rights is a politically sensitive issue related to protectionism and potential infringement on national sovereignty. As economies develop standards and methods, they need to be developed in a manner than engages all economies instead of flowing from developed to developing economies.
The Situation
As economies and technologies advance, the optimization and differentiation of food production methods is coming to the forefront. Developed economies especially have moved forward in the following two methods:
- Genetically Modified Food
- Intellectual Property Protection in Agriculture

Implications
These policies have reduced costs and increased efficiency, but have further divided economy-by-economy production capabilities. This has increased divergences and created controversy across economies.
Genetically Modified Foods are approached differently

Typical GMO Foods are derived from plants that have been modified to become more resilient to external elements such as weather and pests. Though there are potential benefits, there is inconclusive evidence around their use and inclusion in food production creates significant controversy for trade. Each economy approaches the approval and labeling requirements differently:

- **Does economy approve GMO Foods?**
  - **Approves & has GMO Regulations**
    - **Stringent Labeling & Traceability**
      - **No APEC economies**
      - **Mandatory Labeling**
        - **Australia**
        - **Japan**
        - **Korea**
        - **Thailand**
        - **Taiwan**
    - **Stringent Labeling; No Traceability**
      - **China**
      - **Russia**
    - **Voluntary Labeling**
      - **US**
      - **Canada**
  - **Approves but needs GMO Regulations**
    - **Mexico**
    - **Indonesia**
    - **Malaysia**
    - **Vietnam**
    - **Philippines**

“*You could lose a market - billions of dollars -- overnight if you make the wrong decision. There is a need to find a reasonable balance between commodities and consumers where you can lie in bed at night and be sure that you will not glow in the dark.”* – Australian bureaucrat

Without a consistent approach, divergences will only increase causing more transaction costs.
Intellectual Property Protection in Agriculture

Designations of geographical indications and other intellectual property protection rules have had significant effect on market access and definitions for many area of agriculture. The WTO has attempted to harmonize differences between long-term benefits and short-term costs with mediocre results. Without coordinated discussion, the chasm between real needs and over-indulgent policy will only grow larger.

- TRIPs (from the WTO) creates a globalized standard for IP Protection focused on national prosperity
- Timeline for alignment determined by level of economic development
- Wealth re-distribution from developing countries to developed
- Oligopoly of dominant US-based Firms

Since incorporating Geographical Indications (GIs) into China’s national trademark system, more than 250 GIs have been registered with several hundred more applications pending. There have been over 300 infractions. – June 2007 Report

Patents Per Million People:
- Japan: 2,884
- Korea: 2,189
- United States: 645
- China: 51
In an attempt to discuss different standards and movement of goods across borders, governments and their respective agencies often put specific focus on the following:

- Agriculture as a bargaining chip for FTA negotiations
- Food For Energy: Subsidies shift production focus
- Bioterrorism and public health

Larger negotiations often stall without discussion of these issues and frequently are driven by the developed economies with stronger government entities.
Agriculture as a Bargaining Chip for FTA Negotiations

As the number of FTAs and RTAs increases, economies are yielding to political pressures to focus on agriculture as a reference point for market access and definition of new standards. The majority of these pressures come from large, corporate agribusiness organizations who close the market for small and developing businesses.

“As tariffs and quotas are torn down under the mantra of trade liberalization, food safety is becoming a major offensive tool for industrial titans... to not only get market access for exports but to reduce competition from imports (in the absence of tariff and quotas).” - NGO representative

“While the WTO may have a much broader agricultural trade reform agenda and may be a source of gaiatsu (external pressure)... FTAs are a much more potent source of leverage to open agricultural markets because they generate strong naiatsu (domestic pressure)... from special business interests” - Australian Trade representative
Food For Energy: Subsidies Shift Production Focus

As worldwide oil prices increase, developed nations look to alternative fuels and subsidize production. There are potential domestic benefits and room for growth, but the amount of unknowns are just too great.

Oil Supply
- Crop-based fuels could potentially shift the balance of power if economies reduce importing from limited suppliers and OPEC and turn to domestic production.

Food Supply
- Pressures from increased ethanol-based energy solutions will not only reduce corn levels for export, but will reduce acreage available for soybeans and other grain.

Global Warming
- Developing economies will have increased levels of deforestation
- Water demand will increase to levels

Control
- "We can't control the weather, we can't control the growth of demand in China, we can't control the oil price but we can control biofuels policy, because it's politically created in the first place." – NGO representative

Without a coordinated, strategic plan for energy and food production there will be adverse effects like misaligned priorities, food shortages, price instability, and environmental damage.
Bioterrorism and Public Health

The threat of Bioterrorism has heightened in the past few years with significant more focus from the US after 2001. With this increased focus, more restrictive documentation and rules are necessary for cross-economy trade. This adds increased time and transaction cost.

- **Related to Health and Safety**
  - Against accidental or purposeful contamination of the food supply

- **US Driven**
  - After the Anthrax cases of 2001, the Bioterrorism Act established ground rules for registration and notice

- **The Global Health Security Initiative**
  - Informal, International Partnership
    - Launched in 2001 by Canada, EU, Japan, Mexico, US, UK and other European economies

- **Too much?**
  - "What does sell is a threat perception, fear is what sells, unfortunately that's what agro-terrorism feeds into," – Foreign-policy expert

There are real risks, but initiatives are not coordinated or fully defined.
Emerging Issues: Without Real Effort…It Just Gets Worse

Currently in an effort to assist industry, a number of global organizations have emerged as standards-making bodies. Unfortunately, there are now multiple, non-cooperating entities each working toward the same goals. Increasingly there are political and strategic government agendas that are shifting priorities from science-based to non-science focus. Conversations must be facilitated to reduce the impact of the divergence.

- Appropriate safety and accurate measures are needed
- Without agreement, divergent solutions develop with individual economy motivations
- Selective implementation breeds a patchwork of measurements
- More difficult to change

Without collaborative effort, divergence will become the norm with the consequences of increased transaction costs and decreased trade.
A Case Study

AGRICULTURAL NTMS AND NTBS IN CHINA
Introduction

• The emergence of China’s economy over the last four decades has substantially changed the center of gravity in trade within APEC.

• The size of its economy, the number of trading partners it has, and its rapid pace of growth, makes China’s current and future choices of agricultural NTM very relevant.

• To the extent that China adopts existing NTM standard for inspection, testing, and treatment, protocols will go a long way to moving APEC towards more harmonized standards.

If China chooses to adopt economy-specific NTMs, it will further complicate, and increase the transaction cost, of agricultural trade in APEC
China is using established standards as a minimum, and adding additional regulations onto them

China’s entry into WTO has sped up its adoption of global agricultural standards: China subscribes to all major food international standards including CODEX, IPPC, OIE (China is the chair of the CODEX committee on pesticides)

China is “plus” where international standards are not sufficient: China has pursued the development of unique national standards as the basis for technical requirements to address food safety concerns

Legacy challenges: Not all of China’s existing standards have been updated China is in the process of reviewing existing technical regulations to determine relevance and consistency of international standards.

Modeling agricultural NTMs after US, EU and ASEAN economies:
Joint technical seminars with U.S. Department of Health and Human Services (HHS) and U.S. Department of Agriculture (USDA)
China has made revisions in food inspection standards to match international guideline
Large revision to food inspection protocol by agreeing to bring 600 food safety inspection standards in line with international guidelines by 2010.
China NTB Issues

Standards & Policies

- China imposes very strict SPS standards (e.g. zero pathogens) making inconsistent with international standards
- Strict unique national standards in Technical Barriers and Phytosanitary
- Lack of standardized rules/regulations has enacted confusion & uncertainty-(e.g. Food labeling standards)
- Restricted Quota and Registration (list of authorized plants) (e.g. poultry products)
- Regulations promulgated by multiple, divergent agencies at the central, provincial and local levels

Implementation

- Lack of scientific base and risk assessment in implementation
- Inconsistent interpretation and enforcement of rules across regions, provinces and ports
- Varies with economic needs of the time. Differentially strict interpretations of standards are imposed on imported produce but not on domestic produce.
- Lack of capacity and education among custom officials
- Bureaucracy -Efficiency/Time a big cost
- Selectively applying standards

Transparency

- Does not share the scientific basis for setting standard, which are different from other APEC economies
- Inconsistent notification, updates/progress on changes to regulations(SPS)
- Implementation of publish all rules/regulations related to trade as committed is far from complete
- While China has committed to publish all NTM rules & regulations, the process remain incomplete.
Multiple Government Agencies are Involved in Agricultural standards making

Standard & Policies:
• Regulations are promulgated by a host of different ministries and governments at the central, provincial and local levels, and it is not unusual for the resulting regulations to be at odds with one another.

Implementation:
• Government bureaucracies have sometimes been accused of selectively applying regulations.

Transparency:
• These various ministries and government agencies aggregate the issue of lack of transparency.
Sources of China’s NTBs

China’s NTBs emerge from a combination of international standards and economy-specific measures. Despite intentions to adopt global standards, China’s Agricultural measures have become both global standard “plus” and different resulting in a large number of NTBs.
In an effort to open beef trade with China, The U.S provided relevant technical information on its BSE-related surveillance and mitigation measures. It was deemed effective and appropriate by OIE, but China did not certify the products for importation.

- December 2003
  - Imposed a ban on US cattle, beef and processed beef products in response to a case of BSE found in a dairy cow

- June 2006
  - A limited market opening, restricted to the entry of U.S. deboned beef from animal 30 months of age or less.

- July 2006
  - Announcement of 22 entry conditions, many of which are unrelated to BSE
  - Initial entry conditions remain unchanged

- May 2007
  - OIE determine that the US is a controlled risk country for BSE
  - China opened market to deboned and bone-in beef from animals 30 months or less
  - Remaining entry conditions continue to remain unchanged

- Present
  - To engage in live stock trade, both economies must agree on export safety certification.
  - No engagement has occurred.
Example: Pork

Pork trade between the U.S. and China highlights a number of NTBs. China imposes a *ractopamine* standard which is more restrictive than CODEX resulting in selective US plants being able to export to China. Additionally, China has been inconsistent in enforcing these standards from year to year. Failure to meet China’s restrictive standard can result in plant delisting. Re-listing requires significant time and money. Future pork trade is often a negotiation chip in trade disputes between the U.S. and China. This affects about US$1B of trade.
Implementation Issues - Overview

- Efficiency
  - Time is a huge cost
    - E.g. Wheat Exporter/US Frozen Food
- Interpretation
  - Varies across regions
  - Varies across time
- Enforcement
  - Regional & Ports
  - Lack of Education and capacity
  - Economic Needs
  - The level of enforcement - lax/strict
- Competition; does not apply to domestic

Certain rules are sporadic and uncertain
Implementation Inconsistency comes from a variety of sources

Enforcement varies across regions and ports leading to different importation procedures

- The interpretation and enforcement of the standards varies from port to port because:
  - Customs agencies are each run by separate municipal governments leading to different enforcement levels.
  - Depending on what is going on politically and economically, levels vary among certain products.
  - “There is no established rule about the levels or restrictions. Sometimes it’s looked at before, sometimes on the port, etc.” - U.S. Corn exporter

Bureaucracy, Efficiency and Time increases costs and protectionism

- E.g. Canadian oil exporter:
  - “One of the largest issues we face is approval for GMO. That’s been the biggest challenge for us. The issue for us is that we’ll get certain traits approved in Canada, US. Biggest issue we faced most recently is Chinese regulatory approval. Renewal that had to be completed last year or the year before. The amount of time it takes and the delays as well. We started working early on and what happened. That didn’t take into account that business is done 6 weeks to 3 months in advance. So traders couldn’t do business.”
  - “There’s delays in terms of access to market. Uncertainty exists when decisions will be made.”
  - Customs clearance: In Japan it takes 1 day. In China it varies on how many days. - Japanese grain exporter

Lack of Capacity and education of Custom officials

- In our view too with China it’s not the regulatory structure is not developed I don’t think so much as it is out of a lack of capacity - “US food industry association
  - Relatively unsophisticated people at a port and you’re trying to explain to them grain price futures. And if they do want to dig their heels in it will stop goods at the port for a certain period of time. Differing capacities at ports. - US Grain exporter
Limited Transparency yields Divergences in results

- In 2006, China failed to notify 22 measures to the SPS Committee, and did not notify them in 2007
- In 2005, China nullified 1,416 standards to determine continued relevance and consistency of standards.

- Official figures not accurate
  - Designated China Foreign Economic and Trade Gazette as official journal for trade-related measures.
  - In the WTO Protocol of Accession, China committed to establish tribunals for review of administrative actions relating to the implementation of things related to trade.

- Changes and progress on latest regulation changes occurs at different times

- Most information is not publicly available
- No update on progress to increase transparency

- Failed to notify changes to international committee
- Lack of information
- Lack of reasonable period for comments on changes
- Various versions of regulations only in Chinese
Agriculture

CONCLUSION & TAKEAWAYS
Key Findings – Agriculture

• Agriculture is a global laggard in the reduction of Non-Tariff Barriers. This has increased transaction costs for businesses thereby limiting the flow of goods across borders and increasing product costs for end consumers.

• Most of the debate and discussion on NTBs focuses on restrictiveness and protectionism. While exporting economies take the position that these should be eliminated, domestic economies argue that these cannot be removed because of economy-specific circumstances. However, there is more room for transparency with respect to the motivations for establishing NTMs not pertaining to safety and security.

• Beyond restrictiveness and protectionism, there are other factors that further lead to the proliferation of NTBs and hinder their removal.
  • Lack of Standard: Due to the absence of a single harmonized global agricultural standard, economies develop their own. Current global standards provide only minimal guidance, resulting in additional, different NTMs and NTBs
  • Lack of Accessibility: Language and transparency of testing methods, inspection methods, and paperwork requirements of regulations is a major barrier to trade across borders…
  • Multiple Agencies: Inconsistencies in administration of policies across ports, and difficulties in finding and interpreting import requirements, all combine to raise costs of cross-border business to discouraging levels.

• Across the APEC region, developed economies are already concerned with emerging issues such as genetically modified foods and food miles. Without coordination between governments and standards-making bodies, the NTMs erected to address these issues will evolve into NTBs.

• Recommendations to coordinate on standards and increase accessibility should have increased focus to have positive impacts for business executives.
Implications

From our research, there are certain areas that with increased focus and collaboration, real advances in the reduction of transaction costs can occur. These topics are as follows:

• **Scientific standards** – Executives want harmonized scientific standards that continue to ensure health and safety but are agreed upon by the global scientific community. These standards must be implemented uniformly.

• **Standardized protocols and shared best practices** – These will allow executives to implement processes for export that can be replicated across economies, providing cost and volume efficiencies. These can be achieved via APEC-wide conferences and symposiums to establish common import processes.

• **Research on regional risk threats** – A collaborative assessment of regional risk threats will generate transparency in regional requirements and processes, allowing businesses to adapt to trade requirements.

• **Accessibility to regulations** – A unified resource cataloging all the trade measures for all economies across APEC will generate cost efficiencies for businesses and encourage trade across economies.

• **Collaboration across agricultural and customs agencies** – To ensure that trade measures are implemented as intended, it is essential that the agricultural and customs agencies communicate with each other and understand the requirements of these measures.
ACCOUNTING
Non-Tariff Barriers to Accounting

The differences between the various domestic GAAPs employed throughout the APEC region raise the costs of doing business in multiple economies and introduce a friction to the international flow of capital.

In contrast to the agricultural sector, significant progress has been made towards the promulgation of an international set of standards. The commonly accepted international standard is known as either the International Accounting Standards (IAS) or the International Financial Reporting Standards (IFRS).

Begun in 1973, IFRS has seen significant acceptance in the past decade, including the widespread adoption by economies in the European Union. The rapid growth in adoption is a testament to the perceived benefits of switching to an international standard, many of which have been supported by research.

However, despite the numerous perceived benefits of IFRS adoption many economies have not yet accepted it and some economies have actively resisted its adoption. Consequently, it appears that there are still some barriers to international adoption.
## Costs of Differing Accounting Standards

Differing accounting standards create two separate broad sets of added costs to cross-border activity; costs of conversion and increased costs of capital. Below are some examples of these costs borne by companies operating within the APEC region.

<table>
<thead>
<tr>
<th>External costs of conversion</th>
<th>Internal costs of conversion</th>
<th>Higher cost of capital</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Who:</strong> A regional hotel chain with operations in several Asian economies.</td>
<td><strong>Who:</strong> A global insurance company that acquired a Japanese entity.</td>
<td><strong>Who:</strong> A small-to-medium enterprise in an economy with local GAAP reporting.</td>
</tr>
<tr>
<td><strong>Cost:</strong> The company spends approximately $552,000 per year for external employees to convert each subsidiaries accounting books to one common standard.</td>
<td><strong>Cost:</strong> The company invested US $15 million to overhaul an IT system to allow both Japanese GAAP for domestic reporting and US GAAP for corporate reporting.</td>
<td><strong>Cost:</strong> Faced with growth opportunities, the company may be unable to list on capital markets without simultaneously reporting in an internationally accepted accounting standard.</td>
</tr>
</tbody>
</table>
| **General examples:**  
  • External accountants  
  • Consulting services  
  • Added auditing | **General examples:**  
  • Additional staff  
  • IT systems | **General examples:**  
  • Inability to list on markets  
  • Lack of private investors  
  • Inability to fund growth |
Project Scope, Outcomes, and Limitations/Caveats

Financial Reporting & Accounting Standards (FRAS)

Scope:
To investigate the impact of differing local financial reporting & accounting standards on cross-border activity, including any associated costs and potential solutions.

Outcomes:
• A catalog of each APEC economy’s convergence towards IFRS along 12 specific IFRS rules
• A catalog of administrative details of each economy’s adoption progress
• An analysis of existing and potential barriers to IFRS adoption within APEC
• A discussion of potential solutions to barriers to IFRS adoption

Limitations/Caveats:
• Comparisons of local GAAPs to IFRS are based on audit firm publications, academic research, or specific review.
• While convergence is measured between local GAAP and IFRS, measuring convergence between economies is beyond the scope of this project.
• This report is not meant to pass judgment on the level of sophistication on completeness of local standards. It is simply a comparison of the language between local GAAP and IFRS.
• Accounting and auditing standards are only one of several supporting functions to international flow of capital. While this report suggests that movement towards IFRS will improve flow of capital, it must be taken within the context of other supporting functions.
## Project Approach – Accounting

<table>
<thead>
<tr>
<th>Step</th>
<th>Details</th>
<th>Resources</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Identify a reliable international standard for comparison</td>
<td>Widespread adoption of IFRS has clearly established it as the de facto international accounting standard. This rapid growth has also created a broad base of stakeholders, providing a solid base for further improvements.</td>
</tr>
<tr>
<td>2</td>
<td>Confirm the perceived benefits of IFRS adoption</td>
<td>IFRS is a valid international solution only if it successfully addresses the costs of differing local accounting standards. Adoption by the E.U. allowed the assessment of these perceived benefits, and research generally supports them.</td>
</tr>
<tr>
<td>3</td>
<td>Develop a method for comparison between IFRS and local GAAPs</td>
<td>To compare each economy’s local GAAP we identified 10 accounting principles that vary widely between economies and have a significant impact on financial reporting. We then assessed each economy’s compatibility with these principles.</td>
</tr>
<tr>
<td>4</td>
<td>Compile economy comparisons and other relevant information</td>
<td>Based on these 10 principles (which are covered by 12 specific IFRS rules) we completed the convergence catalog by comparing the economies. Additionally, we created second catalog to record other administrative aspects of adoption.</td>
</tr>
<tr>
<td>5</td>
<td>Discuss findings, trends, issues with adoption, and overall progress</td>
<td>Based on the catalogs, our interviews, and academic research we developed a summary of the key barriers to IFRS adoption. This assessment includes a discussion of the barriers, their root cause, and potential solutions.</td>
</tr>
</tbody>
</table>
Research Approach for IFRS Convergence Catalog

37 IAS/IFRS standards

12 IAS standards

Compared 264+ accounting standards from 21 local economies to 12 selected IAS standards. Conducted 48 interviews across 11 economies

Disclosures
Intangible Assets
Revenue Recognition

Presentation
Presentation of Stmts.
Related Party Disclosure

Recognition & Measurement
Income Taxes
Consolidation of Entities

Business Combinations
PPE
Asset Impairment

Comparative catalog of accounting standards of APEC

- Provided a detailed comparative inventory of convergence of accounting standards towards IFRS between economies within APEC
  - Analyzed selected standards and compared them to IFRS to determine level of convergence
- Analyzed the similarities and differences of local accounting standards against the current IFRS rules issued by the IASB
- Examined the current academic and industry literature to prepare of comparative catalog
- Conducted in-economy and over the phone interviews
The Significance of Accounting and Financial Reporting in the Broader Context of Capital Flow

ACCOUNTING & CAPITAL FLOW
Overview of International Capital Flows

Private Flows: Foreign direct investment (FDI) and portfolio equity flows are the two principle types of international equity flows. In 2007 the total net equity inflows reached an estimated $616 billion, while net private debt inflows reached an estimated $413 billion.

While private flows have seen an increase for the past four years, the composition of those flows has partially shifted. FDI levels, particularly in Asia, only recently recovered to the levels experienced in 1999 & 2000. This is problematic for many economies, since FDI has the highest correlation with domestic investment and also brings other benefits, such as the transfer of knowledge and expertise.

Eliminating the costs associated with differing accounting standards should result in increased levels of private flows, particularly for FDI since this represents a lasting interest in a business entity.
Recent Trends in Regional Net Equity Inflows

Regional Shares of Equity Flows:
The APEC regions have seen a decline in their share of global net equity flows to developing countries between 2002 – 2007e (estimated).

The decrease in the relative share of the APEC regions has largely been offset by increases in Europe and Central Asia, which grew from roughly 15% to nearly 30% of total inflows.

The shift in regional shares of net equity flows is the result of many political and socio-economic factors. However, it should be noted that mandatory adoption of IFRS in the E.U. occurred during this period and may have contributed to the increase.

IFRS adoption is one way for the APEC economies to regain their share of global net equity inflows. It is also one of the most actionable ways to improve investor confidence, and there are several examples of adoption both within and outside of APEC. However, to achieve the maximum potential benefits of adoption careful supervision and application is necessary.
Barriers to FDI: These include any policies which affect incoming investment by foreign entities. Typical barriers to FDI include ownership limitations and board restrictions. These barriers can limit the control investors can exert over the target, and therefore increase the potential risk.

Taxation Policy: The taxation policy of the domestic (receiving) economy directly affects the return on investment for the foreign entity. Consequently, when making FDI decisions investors will consider the taxation policy of the target economy.

Barriers to Repatriation: Barriers to repatriation affect the ability of the foreign entity to bring the investment returns back to their domestic operation. Investors will typically consider these barriers when making FDI decisions since they can potentially increase risks or reduce returns.

Adoption of IFRS is one way to improve FDI and other private capital flows. However, commensurate improvements to other aspects of international capital flow are necessary to achieve the maximum potential benefits of IFRS adoption and financial reporting liberalization.
Introduction to IFRS

**Standard Setting Organization**

1973 – The International Accounting Standards Committee (IASC) is founded by several global accountancy bodies.

2001 – On April 1, 2001 the IASC becomes the International Accounting Standards Board (IASB), the current standard setting organization.

**International Standard Issued**

Standards issued under the IASC are part of the International Accounting Standards (IAS) and have the IAS prefix.

Standards issued under the IASB are called International Financial Reporting Standards (IFRS). All previously issued IAS standards are still referred to by their original name.

Since 2001, over 100 countries have required or permitted the use of IFRSs.

The widespread global adoption of IFRS has solidified it as the most logical choice for a global accounting standard.

Additionally, global adoption increases the two powerful network effects of IFRS: increased international acceptance and a broad base of stakeholders providing guidance and advice.
Research on the Effects of IFRS Adoption

Research about the potential benefits of IFRS adoption has increased over the past several years. This is largely due to the increasing number of economies that have adopted IFRS. Much of this research supports the potential benefits of IFRS adoption, but also suggests certain situations under which the benefits are reduced.

Mandatory IFRS Reporting Around the World: Early Evidence on the Economic Consequences
By Daske, Hail, Leuz, and Verdi (2007)
- Market liquidity and equity valuations increase with the mandatory introduction of IFRS
- Capital market benefits are only observed with the presence of strict enforcement and institutionalized strong reporting incentives

E.U. Implementation of IFRS and the Fair Value Directive
By the European Commission (2007)
- Broad agreement that IFRS adoption improves the quality of reporting, and increases comparability across competitors, and sectors
- Larger companies that rely more on equity financing perceive greater benefits of adoption

Market Reactions to Events Surrounding the Adoption of IFRS in Europe
By Armstrong, Barth, Jagolinzer, and Riedl (2006)
- Significant positive market reactions to events that increased the likelihood of IFRS adoption
- Benefits were lesser for companies already cross listed in the United States

Adoption by the E.U. and other economies across the globe has provided useful information on the results of IFRS adoption. Research of those who have either voluntarily adopted or mandated adoption finds that perceived benefits exist. However, there are several important lessons that can be applied to adoption by the APEC economies, one of which is the importance of enforcement and monitoring.
Findings from the Technical and Administrative Catalogs

CONVERGENCE TOWARDS IFRS
By Economy Comparison of Local GAAP to IFRS

The comparative catalogs consist of several charts that contain the detailed comparisons between local accounting standards and IFRS. Similarities and differences are outlined as appropriate. Congruence or incongruence of a specific local GAAP rule to that of IFRS is rated as ‘True’ or ‘False’ on the comparative catalog.

Criteria to Determine Similarity/ Dissimilarity of Accounting Rules:

- **Technical Congruence** – Equivalence of the method that is required to be followed to implement a rule in IFRS and local GAAP (e.g. Purchase Method vs. Pooling of Interest Method for business combinations)

- **Universal Applicability** – Universal applicability of a rule or a method, without the presence of any exemptions for certain sectors / or situations (e.g., Exemptions in the consideration of state controlled entities as related parties)

- **Relevance** – Differences in details that do not materially impact the meaning of an accounting rule were not considered when judging the congruence / incongruence between local GAAP rules and IFRS (e.g., application date exemptions for certain IFRS based rules)

<table>
<thead>
<tr>
<th>Business Combinations</th>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
</tr>
</thead>
<tbody>
<tr>
<td>IFRS 3</td>
<td></td>
<td></td>
<td></td>
<td>Differences: Significant differences exist as IGAAP requires Acquisitions to use the purchase method and limiting of interests to use the pooling of interest method. IFRS requires purchase method only. Goodwill is amortized over 20 years in IGAAP. IFRS requires goodwill to be periodically tested</td>
<td>FALSE</td>
</tr>
</tbody>
</table>

Standards that are considered generally equivalent to IFRS may still have some level of divergence, making it very difficult to compare economies.
IFRS Convergence Catalog Results

High Level of Alignment
- Australia
- Chile
- Hong Kong
- Malaysia
- New Zealand
- Peru
- Philippines
- Singapore

Moderate Level of Alignment
- China, People’s Republic of
- Japan
- Chinese Taipei
- United States

Limited Level of Alignment
- Brunei Darussalam
- Canada
- Indonesia
- Korea
- Mexico
- Russia
- Thailand
- Vietnam

Important Notes:
- Analysis was conducted based on most recent published reports on comparisons between local GAAP and IFRS issued by major international accounting and auditing firms
- Results are based on the technical comparison of accounting rules and do not consider the implementation and enforcement standards in a local economy

Considerable progress has been achieved by APEC economies in harmonizing local GAAP accounting rules with IFRS
IFRS Adoption by APEC Economy

Technical Comparison of Selected Local GAAP Rules and IFRS for the 21 APEC Economies (scores per economy)

Number of IFRS Compatible Local GAAP Accounting Rules (From Among The Selected 12)
Difficult topics such as fair value accounting are less widely adopted.
Key Findings

APEC on a transition path towards IFRS - customization and selective adoption in some economies

- Majority of APEC economies that are adopting IFRS are modifying local GAAP to incorporate IFRS or are in the process of overhauling their GAAP to conform to IFRS as issued by the IASB (Hong Kong –China, Australia, New Zealand, Singapore have adopted IFRS as issued by IASB, Several other economies are modifying their local GAAP standards to comply with IFRS)

Easier rules that are less disruptive tend to be adopted more widely

- Rules such as IAS 1 – Presentation of Financial Statements, IAS 12 – Income Taxes, IAS 18 – Revenue Recognition, Impairment of Assets – IAS 36, Intangible Assets – IAS 38 etc. seem to be easier to adopt across the APEC Economies

Difficult rules that have the potential to significantly influence financial statements and the extent of disclosure are less widely adopted

- Rules such as IFRS 3 – Business Combinations, IFRS 7 – Financial Instrument Disclosure, IAS 32 – Presentation of Financial Instruments, IAS 39 – Financial Instrument Recognition and Measurement, IAS 27 – Consolidated & Separate Financial Statements seem to be the hardest to adopt across APEC Economies

‘Implementation’ which influences the quality of information from accounting & reporting, and ‘enforcement’ that is dependent on auditing standards are regulatory frameworks are critical to realize the benefit of IFRS
# IFRS Convergence – Administrative Process

The catalog below provides economy information on 4 key metrics used to assess convergence towards IFRS. What timeline have economies agreed to for adoption of IFRS, who are the oversight bodies in charge of promulgating and enforcing standards, what level of applicability and implementation has been achieved, and a comparison of accounting standard requirements for listing for domestic and foreign companies.

<table>
<thead>
<tr>
<th>Country</th>
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APEC economies need supporting administrative processes and organizations to manage the adoption projects, and enforcement bodies (securities regulators) to obtain the desired outcomes from the convergence towards IFRS.
Accounting & Reporting Requirements

Varying reporting standards and requirements for listing will add to the transaction costs of multi-national entities seeking local capital. Presented below is an analysis of reporting standards required for listing domestic and foreign entities on stock exchanges in the APEC region.

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<td>MANDATORY ADOPTION 2009</td>
<td>HKIFRS, HKIFRS OR IFRS</td>
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<td>Philippines</td>
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<td>Singapore</td>
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<tr>
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<td>IFRS PERMITTED REQUIRES RECONCILIATION</td>
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<td>United States</td>
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<td>USGAAP OR IFRS</td>
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- **IFRS or its Localized Version is Permitted**
- **IFRS is Not Permitted Local Standards Required**

12 of 21 APEC Economies permit using IFRS for listing foreign entities on their local stock exchanges facilitating cross economy equity listing.
Timeline of IFRS Adoption in the APEC Region

While some economies have completely adopted IFRS, some are on a path towards conversion of local GAAP/adoption of IFRS.

15 of the 21 APEC Economies have adopted or are on a path to selectively or completely adopt IFRS.
Large economies have longer timelines of adoption possibly due to the complexity of the conversion process.
Key Findings

Larger economies are slower in adopting IFRS

Larger APEC economies (by GDP) seem to have longer IFRS adoption/conversion plans. This could be due to (1) more developed markets and accounting systems that mandate a slower, non-disruptive approach to conversion and implementation (2) higher levels of inertia from corporate and government entities due to the possible adverse effects on the balance sheets and income statements of entities and higher transition costs (3) well developed capital markets in local economies that reduce the perceived benefits of IFRS (viz., a lower cost of capital, increased investor confidence, reporting consistency across operating subsidiaries) for local entities.

Increased acceptance of IFRS facilitates access to capital across economies for foreign companies using IFRS

IFRS is accepted in 12 of the 21 APEC economies as an option to present the financial information of foreign issuers of capital. IFRS reduces conversion and reconciliation costs for foreign entities that intend to raise local capital. Acceptance of IFRS across the APEC Region has the potential to increase investments and the flow of capital in APEC Region.

Domestic entities in the APEC region are required to follow local GAAP standards or modified GAAP standards compliant with IFRS

In several economies domestic listed entities are required to follow local GAAP rules or modified GAAP that is compliant with IFRS. Economies that have modified their local GAAP to be compliant with IFRS are adopting a phase-wise approach towards implementation by allowing large domestic entities as the first adopters. Local Small and Medium Entities (SMEs) do not seem to gain significant benefits from the IFRS based reporting standards.
SHIFTING FROM LOCAL TO GLOBAL PERSPECTIVE
Sovereign accounting standards were developed to facilitate the comparability of financial information between companies within economies. However, with the rapid growth of global markets and global financial markets in particular, the issue of accurate comparability has reached across borders.
The Three Types of Barriers to IFRS Adoption

Economies across APEC are adopting IFRS by different paths. A complete and unmodified adoption of IFRS is the best option for providing easily interpreted financial reports that can be accepted by all economies. In most cases however, economies chose to adopt IFRS with some level of customizations.

This is done primarily to address divergent local law or accommodate prevalent business practices that are difficult to account for through IFRS. In a few cases, economies are adopting IFRS as written, but it is taking longer to implement because of limitations in training and language barriers. Lastly, a number of economies are taking a wait and see approach to IFRS, and have not yet outlined a roadmap to adoption.

1. **Convergent standard:** Intentionally designed allow full transparency and consistent implementation across economies.

2. **Unintentional variations:** Unintentional differences resulting from insufficient resources, improper monitoring, or other environmental factors.

3. **Non-adoption:** A lack of incentives to adopt or difficulty progressing with adoption can both lead to non-adoption of IFRS.

4. **Intentional variations:** Intentionally designed to protect domestic entities.
Current Adoption of IFRS by APEC Economies

As economies across APEC converge towards IFRS, they are choosing different paths. Of the 17 economies currently moving towards IFRS, 4 have adopted and are implementing IFRS fully, 3 more have adopted IFRS, but are on a slower implementation schedule, and 10 economies are intentionally choosing divergent versions of IFRS.

IFRS: Economies in this category have fully adopted and implemented IFRS.

Unintentional Variations: Economies in this category are either in process, or have already adopted IFRS, but following a slower implementation phase.

Local Accounting Standards: The economies in this section have not made any clear commitments towards IFRS, and continue to use their current local accounting standards.

Intentional Variations: The largest group fall in this category. Here are economies that are taking a longer time adopting IFRS, and are currently working decrease the differences between national accounting standards and IFRS. As they slowly converge however, these economies are also modifying the standards, or only adopting certain provisions of a particular standard.

The path economies chose to IFRS is a matter of incentives and institutional capabilities.
Economies in this quadrant have either successfully adopted IFRS or are very near full convergence. Ideally, all APEC economies will eventually be in this quadrant, effectively eliminating differing accounting standards and all costs associated with them.

In practice, not many economies have made the transition to this quadrant. There are very real barriers to full adoption, but technical and administrative.

Key Characteristics:
- All 4 economies in this quadrant are among the top 6 on the Index of Economic Freedom
- With the exception of Australia, they are among the bottom half of APEC economies in terms of total GDP
- All 4 economies are former British colonies or protectorates
- All 4 economies have significant amounts of trade and economic interests with regions that are already adopting IFRS

APEC economies who have made significant progress towards IFRS adoption generally had an easier path. The size of the economy was smaller, and the existing accounting standard prior to IFRS was not as developed as other APEC economies.
Unintentional Variations

Economies in this quadrant have begun movement towards IFRS adoption, but have encountered or created unintentional barriers. Examples of unintentional barriers include:

- Lack of sufficiently trained accountants
- Insufficient oversight and monitoring
- Delay in adoption due to language conversion or to provide appropriate guidance

Key Characteristics:

- Small-to-medium GDP economies
- Philippines and Malaysia are 8th and 10th respectively in the top destinations for Portfolio investment as of 2007 (IMF & World Bank)
- Peru and Philippines are among the top 6 fastest growing in terms of GDP, according to the CIA World Factbook

The economies in this quadrant are experiencing strong GDP growth, and consequently are moving towards IFRS to encourage foreign investment. However, these economies face significant barriers and tend to lack the resources/infrastructure to fully support conversion.
Limited Incentives

Economies in this quadrant have had difficult identifying the necessary incentives to move towards IFRS. Generally speaking, these economies fall into two broad buckets:

1. **Large economies**
   These economies are among the largest in both APEC and the world. They generally have well established local GAAPs, and the costs of converting to IFRS would be much higher.

2. **Economies with a high proportion of SMEs**
   IFRS has been identified by some as an unfriendly accounting standards for SMEs. It is generally viewed as too complex and burdensome for smaller businesses. Consequently, these economies are waiting for the IASB to release a modified version of IFRS developed specifically for SMEs before converting.

The continued worldwide movement towards IFRS will increase the network incentives for economies in this quadrant. Additionally, there are potential methods for addressing both of these incentive issues which will be discussed later.
Intentional Variations

These variations represent the most dangerous variation to IFRS. Should economies in this quadrant or other economies beginning IFRS adoption continue down this path, the potential benefits of IFRS will largely be lost.

Unfortunately, these barriers are politically or economically motivated and are designed to protect certain sovereign interests. They represent a resistance to moving from the “isolated sovereign economy” perspective to the “economy operating within the global community” perspective.

While growing incentives for complete IFRS adoption will pressure some of these economies to cease intentional variations, it is also important to encourage this movement through open discussion.

Intentional variations are the most dangerous barrier to IFRS adoption, and significantly reduce the benefits of regional adoption. This quadrant represents politically or economically motivated protectionist agendas, and can only be eliminated through open dialogues.
Roadblocks and Recommendations

MOVING FORWARD
Limited Incentives
- Clearly articulate benefits supported by research
- Initiate an investigative study of economic benefits of IFRS adoption for economies that have adopted, and potential benefits for economies that have not yet adopted
- Work closely with IASB to develop an SME version of IFRS
- Mandate mutual acceptance of IFRS equivalents

Unintentional Variations
- Support IFRS training in APEC economies
- Provide conversion planning and resource assistance for smaller economies
- Monitor application and confirm accurate IFRS results

Intentional Variations
- List IFRS customization by APEC economies
- Make special allowances to reduce conversion impacts
Implications

Adopting IFRS is imperative to accomplishing harmonized accounting standards in APEC. Although there is an imposed degree of harmonization due to the movement towards IFRS in APEC, Economies’ national GAAPs continue to diverge

- 16 of the 21 APEC economies are moving towards IFRS in its entirety or modifying national GAAP standards according to IFRS.
- Selective adoption and customization of rules to suit local conditions is prevalent across APEC and these deviations are adversely impacting perceived benefits.
- Adoption of IFRS in the EU has resulted in improved quality of financial statements, increased investor confidence, and easier comparison across countries*.

A legislative body that sets ‘Accounting Directives’ on important accounting topics needs to be created in APEC

- Establish a legislative body wherein all member states are represented. This body releases Accounting Directives that assist companies preparing financial statements other than in accordance with IFRS.
- The Accounting Directives address the disparities between national GAAP and IFRS and provide recommendations for companies in APEC economies on how to disclose additional information such that their consolidated financial statements are equivalent to IFRS.
- There is also a need to update these Accounting Directives from time to time to reflect changes in IFRS.
Implications

The Accounting Directives should be accompanied by regulation supporting implementation and enforcement. The legislative body should also consist of securities supervisors from all APEC member states.

- Securities regulators play a critical role in ensuring that listed companies comply with financial reporting requirements and accounting directives.
- A proper and rigorous enforcement regime is key to underpinning investors’ confidence in financial markets.
- The APEC legislative body that sets accounting directives should also work with the securities regulators of member economies to ensure consistent implementation and enforcement of directives.
- Important guidance can be released via this body to assist listed companies reconcile their consolidated financial statements and reduce deviation from IFRS.
- The role of this body can be envisioned to be similar to that of CESR in the European Union.

Education of accountants and auditors on IFRS and relevant accounting directives is critical for successful implementation and enforcement.

- Implementation and enforcement of IFRS or IFRS compliant accounting standards is contingent upon key resources (accounting and auditing resources) and their educational capabilities.
- Professional accounting institutions in each APEC economy can collaborate to enhance their understanding of IFRS to ensure better implementation and a smoother transition for companies.
The Role of An Accounting Standards Legislative Body

A legislative body that constitutes securities regulators from all APEC economies will:

- Provide accounting directives on important topics
- Compare accounting standards of economies and provide reconciliation measures between National GAAP and IFRS for economies to improve cross-listing and cross-border capital flow
- Work with securities regulators in economies to ensure co-ordination of enforcement across economies

Overview of CESR

Created in 2001, the Committee of European Securities Regulators has several roles related to standardization of securities activities:

- Improve co-ordination among securities regulators
- Act as an advisory group to assist the E.U. commission in the application of IFRS in member states
- Work to ensure more consistent and timely implementation of community legislation in the Member States

CESR’s IFRS Initiatives

- Create a “Transparency Directive” to confirm that external economies are using IFRS equivalent (not necessarily identical) accounting standards
- Coordinate the acceptance of capital market listings by companies from external economies with IFRS equivalent statements
- Provide guidance on new IASB releases, and assistance with understanding IFRS implications
### Glossary

- **CESR**: Committee of European Securities Regulators
- **EU**: European Union
- **FDI**: Foreign Direct Investment
- **GAAP**: Generally Accepted Accounting Principles
- **IAS**: International Accounting Standard
- **IASB**: International Accounting Standards Board
- **IASC**: International Accounting Standards Committee
- **IFRS**: International Financial Reporting Standard
- **PP&E**: Property Plant & Equipment
- **SME**: Small and Medium Enterprise
KEY FINDINGS, CONCLUSIONS, AND IMPLICATIONS
Key Findings

While some non-tariff measures (NTMs) are “born” as intentional restrictive and protectionist NTBs, most are not. Viewing the NTB problem as solely one of eliminating restrictive and protectionist NTBs potentially deflects attention and energy away from finding ways to reduce and eliminate other less intractable and potentially more important NTBs. Divergent and incompatible NTMs across economies, and inefficient, inconsistent, and bureaucratic implementation at borders increase transaction costs to the point where they become NTBs to trade. Reducing or eliminating these NTBs would have major benefits to businesses.

The absence of commonly agreed upon standards for the development of NTMs has resulted in a world where “plus and different” is the norm. The consequence of every economy selectively adopting, or modifying global guidelines, and/or developing their own standards, has created a business environment with unintentional and unnecessary but substantially increased transaction costs for businesses wishing to engage in cross border commerce.

For developing economies the key NTB challenges were found to be related to the gap between a rapidly growing demand for efficient border clearance and the capacity and capabilities to do so. Business reported costly delays, inconsistencies, inefficiencies, and corruption, related to a lack of physical infrastructure and institutional capacity, and untrained officials as being a major concern in developing economies.

In developed economies the finger was pointed at bureaucratic and legacy problems as being the major source of NTBs. Developed economies are accused of lacking a sense of urgency to change, to adopt new protocols, and/or share and collaborate with other economies on developing region-wide standards. Special and vested interests have led to policies and procedures being retained long past their usefulness.

Important emerging issues, unless tackled early and in a collaborative way, will only serve to compound the existing NTB problem with new, and increasingly complex NTBs. Within agriculture, for example, issues around food-miles/ carbon-foot print, intellectual property protection, genetically-modified foods, and food for energy subsidies, will likely lead to new NTBs. Business executives want trade officials to “get ahead of the game’ and develop equitable, transparent, consistent rules and requirements for all economies.
Stepping back from the challenges of eliminating specific types of NTBs, our report offers four very broad general recommendations.

**Accessibility**
Trade regulations need to be easy to access, understand, and update for businesses from all APEC economies/cultures.

*Cost:* added administration costs – especially costly to SMEs

**Transparency**
The justification/logic behind trade regulations must be made available to business leaders and other government trade regulators.

*Cost:* loss of trust leading to extra “slack” written into business operations plan

**Standardized Regulations**
Wherever possible, trade regulations across economies must be standardized.

*Cost:* added transaction costs for having to address the same concern multiple ways when doing business in multiple economies.

**Consistent Implementation**
Implementation/enforcement of trade regulations must be reliably consistent, both inter-economy and intra-economy.

*Cost:* inefficient flow of goods, services, and capital
Seeking Solutions: Accessibility

NTMs are unnecessarily difficult to find and to interpret

1. Encourage all economies to adopt similar formats and locations for all NTMs
2. Perhaps, APEC website could be “shadow” location for each economy
3. Provide information in multiple languages
4. Include all information in plain language. That is, eliminate the practice of supplemental administrative guidelines that some economies use.
5. Keep updated
6. Lead economies might be encouraged to share IT and software platforms
Seeking Solutions: Efficient and Consistent Implementation

1. Ongoing education and training for all border officials, agricultural and customs inspectors, is critical.

2. Ensure consistency of implementation of all NTMs at all ports.

3. Provide complete transparency for all inspection, testing and treatment protocols. This will help eliminate unnecessary testing and treatment, especially at ports where levied fees are a source of funding.

4. Encourage the sharing of port administration protocols between economies, including best-practice procedures and systems. This is especially important for developing economies where demand for port services typically exceeds capacity and capabilities.
1. Model measures should be created for all major NTM categories, providing more robust guidance on how SPS and technical standards should be written.

2. APEC-wide conferences should be scheduled to facilitate sharing across economies. Increased levels of collaboration on science, inspections, testing, and treatment protocols is critical.

3. Developed economies need to show good faith and a willingness to remove bureaucratic and legacy protocols. Developed economies must be prepared to restate and reformat established NTMs to bring them in-line with other economies.

4. Developing economies should be encouraged to adopt existing NTMs and protocols. This is particularly important with larger developing economies such as China.

5. At all costs, economies should be discouraged from selective adoption as the result is no different that having divergent standards.
Seeking Solutions: Transparency

A Senior Minister from China provided us with the following advice on what will be critical for trade officials to successful work together to reduce protectionist measures:

1. Seek an accurate understanding of your partners
   Many problem arise from simple and dangerous misunderstandings. As such, it is essential that trade officials put in the effort necessary to learn about the pasts, presents, and futures of their trade partners – with an eye for both similarities and differences. Likewise, it is important to work hard to be easily understandable.

2. Work for mutual benefit
   To make progress, it is critical that trade officials seek shared ground, common interests, and win-win arrangements. As our interviewee put it, “If you are only thinking of your desires, you will never get the deal.”

3. De-politicize relationships to increase rationality and professionalism
   Otherwise, already complex issues become too complicated to solve.
APPLYING LESSONS LEARNED TO THE BROADER CONTEXT
Key Learning From Accounting for Agriculture

Accounting’s success story in harmonizing towards a global standard (IFRS) is due to:

- Clearly outlined benefits (lower cost of capital, increased investor confidence, lower transactional costs) for economies and companies in an increasingly globalizing business environment
- The presence of an independent standard-setting board (IASB) overseen by geographically and professionally diverse body of trustees
- Transparency in the rule setting and approval process
- Broad and principle based standards (IFRS) that are widely acceptable and applicable
- Co-ordination and support from securities regulators, international accountancy and auditing firms across economies adopting IFRS

Learning from Accounting applicable to Agriculture

- Creation of a standards body – A centralized body that sets universally agreed upon standards applicable to the transfer of agricultural goods and commodities
- Transparency – Higher level of transparency to disclose all possible regulations, non-tariff barriers and the potential costs involved for importers and exporters in APEC economies
- Clearly outlined benefits - Commission research to elucidate the benefits resulting from eliminating non-tariff barriers to trade in the agricultural sector
Key Learning From Accounting for Agriculture

Common roadblocks on the path to adoption:

- Both large and small economies have a lack in incentive to move towards common standards.
  - Large economies have already heavily invested in sophisticated standards, and have a large amount of institutional inertia
  - Small economies find that the cost of change is greater than the perceived benefit
- As standards are adopted by many economies, they are being modified to protect certain business practices. The net effect is a lack of transparency that is no different than having divergent standards
- Implementation lags can be alleviated through better accessibility (simultaneous release in multiple languages) and improved supporting infrastructure
- While it is not always possible or practical to adopt all standards at once, starting with simpler standards has a positive effect. As more economies converge, it increases the incentive for lagging economies to converge because of increasing network effects.
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APPENDIX A:

NTMS BY FOOD CATEGORY ACROSS APEC
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We begin with a simple objective of building a 21x12 comparative agricultural catalog of all NTMs in the 21 APEC economies in 12 major agricultural categories:

1. Beef/Red Meat
2. Chicken/Pork/White Meat
3. Coffee, Cocoa and Tea
4. Cross Commodities
5. Dairy
6. Fish/Seafood
7. Fruit
8. Legumes
9. Rice
10. Sugar
11. Vegetables
12. Wheat and grain
Comparative agricultural catalog: method

We then selected seven major categories of NTMs, that economies implement to safeguard against external environmental, disease, and bioterrorism risks, and to pursue national economic interest. We relied on a prior academic researching identifying the six broad NTM categories (including other):

1. Sanitary and Phytosanitary: Phytosanitary regulations are government regulations that restrict or prohibit the import and marketing of certain plant species, or products of these plants, so as to prevent the introduction or spread of plant pests or pathogens that these plants may be carrying. This NTM is further divided into:
   a. Diseases/Quarantine
   b. Certification
   c. Additional Declarations

2. Technical Barriers: standards that set out specific characteristics of a product, such as its size, shape, design, functions and performance, or the way a product is labeled or packaged before it enters the marketplace. This NTM is further divided into:
   a. Regulations
   b. Labeling
   c. Environmental Measures

3. Customs and Administration: Documentation and procedures that are encountered at the border. This NTM is further divided into:
   a. Valuation
   b. Clearance
   c. Documentation
   d. Registration procedures
   e. Rules of origin
   f. Licensing
   g. Pre-shipment inspection
Comparative agricultural catalog: method

4. Quantitative Restrictions: Specific limits on the quantity or value of goods that can be imported (or exported) during a specific time period. This NTM includes:
   a. Import quotas
   b. Domestic content and mixing requirements

5. Government Participation/Trade Remedies: Subsidies and sanctions imposed by the government.
   a. Anti-dumping duties
   b. Border Tax Adjustments
   c. Countervailing Duties

6. Other: NTM’s not covered by the previous 5 categories fall within this category.
   a. Legal Differences
   b. Lack of Information
   c. Corruption
Comparative agricultural catalog: limitations

Our goal was to record, in the comparative agriculture NTM catalog, every NTM established by one economy to exporters from the other 20 economies. We anticipated being able to identify whether the same NTM was applicable to other economies, or were they selectively applied to specific other economies.

While simple in concept, the idea of producing a useable by economy comparative agriculture NTM catalog proved exceptionally difficult to execute in practice.

Among the challenges we faced were:

• Accessibility: Perhaps the most formidable challenge we faced in finding import requirements. While some economies provide one-stop online resources, most do not. We had to refer to our interviews with business executives to get up to date regulations that weren’t published.

• Multiple Agencies: A second important compounding problem was that in many economies, responsibility for agricultural standards is shared across government agencies. The agencies typically publish and disseminate their standards in different ways. Where authority for standards overlap, this creates a real problem.

• Level of NTM detail and specificity: Significant differences across economies exist in the extent of the specificity of information provided. Some economies provide very thorough detailed information, with help lines, for all important regulations. Others provide only general information. For example, exporters to Japan know that Japanese agencies maintain additional administrative guidance, which are not published. Unfortunately, in our research, we were not able to access this additional information.

• Language: Some economies listed their regulations only in their local language, with no translations available in any other language. This created difficulty in understanding and interpreting the regulations.

• Vagaries: Many economies word their regulations at a very high level leaving a lot open to interpretation. This adds uncertainty and ambiguity to the regulation itself and its implementation.
Comparative agricultural catalog: limitations

Because of the challenges the comparative agricultural NTM catalog we produced has a number of very important limitations; and generalizations and conclusions drawn from it should be done so with extreme care.

• Number of NTMs per economy: Although we have attempted to make this catalog as comprehensive as possible, due to the aforementioned issues, there may be NTMs that are not listed in the catalog.
• Absence of data: Due to unavailability of data for some economies, the number of regulations in some economies might not be comprehensive.
• Direct comparability: When direct comparisons are drawn between economies, some regulations might not be directly comparable due to interpretation and implementation divergence across economies.
Number of NTMs for food categories across economies

The charts in the following section depict the number of regulations for all the food categories across the APEC economies

Takeaways:

• The average number of regulations in developed economies for food categories that are produced in under-developed economies is comparable to or lower than the number of regulations in the under-developed economies.

• This indicates that under-developed economies follow the regulations of developed economies as the de facto standards for food categories that are produced domestically. This allows under-developed economies to protect the domestic production from economic pressures of imports. Example: Dairy, cross commodities, rice, legumes, sugar, and grain.

• Developed economies typically pose higher number of regulations than under-developed economies on high-consumption perishable food categories. Example: Fish/seafood, fruits, and vegetables.
NTMs on Beef/Red Meat by Economy

The chart below depicts the number of NTMs on Beef/Red Meat in every economy. These NTMs include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
The chart below depicts the number of NTMs on Chicken/Pork/White Meat in every economy.
NTMs on Coffee, Cocoa and Tea by Economy

The chart below depicts the number of NTMs on Coffee, Cocoa and Tea in every economy.
The chart below depicts the number of regulations on Cross Commodities in every economy. These NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
NTMs on Dairy by Economy

The chart below depicts the number of regulations on Dairy in every economy. These NTMs include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
NTMs on Fish/Seafood by economy

The chart below depicts the number of regulations on Fish/Seafood in every economy. These NTMs include regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
NTMs on Fruits by Economy

The chart below depicts the number of regulations on Fruits in every economy.
NTMs on Legumes by economy

The chart below depicts the number of regulations on Legumes in every economy. These NTMs include regulations on beans, peas, and lentils among others.
The chart below depicts the number of regulations on Rice in every economy.

**NTMs on Rice by Economy**
NTMs on Sugar by Economy

The chart below depicts the number of regulations on Sugar in every economy.
The chart below depicts the number of regulations on Vegetables in every economy.
The chart below depicts the number of regulations on Wheat and grain in every economy.
APPENDIX B:

NTMS BY CLASS CATEGORY
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Number of NTMs by NTM Category Across Economies

• The charts in the following section depict the number of regulations by NTM categories across the APEC economies

Takeaways:
• On average, customs and administration pose the most number of regulations
  - This adds a level of complexity since these regulations are imposed at the border and vary largely according the individual economy’s interpretation and implementation of different regulations
• NTM categories like technical barriers and phytosanitary standards that safeguard against pests and diseases and provide for quality of food products, should ideally be similar across economies. However, they vary a lot across economies.

Caveats:
• The number of NTMs listed for each economy is based only on those we could find during our research, and may not be an exhaustive list
• For presentation purposes, each economy graph is scaled independently
The chart below depicts the number of regulations on Customs & Administration in every economy. Customs and Administration includes documents and procedures encountered at the border: Valuation (whether transactions are recorded at market prices, face or nominal value vs. issue or discounted prices); Clearance; Documentation; Registration; Rules of Origin (economy where the product was obtained or produced, or the last transformable change occurred); Pre-shipment inspection; Licensing (granted by governments to entrants in specific industries or patents).
The chart below depicts the number of regulations on Government Participation/ & Trade Remedies in every economy. Government Participation/Trade remedies include sanctions, subsidies, anti-dumping duties, border tax adjustments, countervailing duties.
Quantitative Restrictions NTMs by Economy

The chart below depicts the number of regulations on Quantitative Restrictions in every economy. Quantitative restrictions are specific limits on the quantity or value of goods that can be imported (or exported) during a specific time period. This includes import quotas, domestic content and mixing requirements.
The chart below depicts the number of regulations on Sanitary and Phytosanitary in every economy. Phytosanitary regulations are government regulations that restrict or prohibit the importation and marketing of certain plant species, or products of these plants, so as to prevent the introduction or spread of plant pests or pathogens that these plants may be carrying.
Technical Barrier NTMs by Economy

The chart below depicts the number of regulations on Technical Barriers in every economy. Technical barriers are standards that set out specific characteristics of a product, such as its size, shape, design, functions and performance, or the way a product is labeled or packaged before it enters the marketplace. These include regulations (quality standards, safety, industrial), labeling (packaging, trademarks), certification, environmental measures (accountability is the responsibility for the deterioration of the natural environment, implying the allocation of environmental costs to the economic activities that cause such deterioration).
APPENDIX C:

FOOD CATEGORY NTMS BY ECONOMY
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</table>
Number of NTMs by different food categories across individual economies

• The charts in the following section depict the number of NTMs by different food categories across individual APEC economies

Takeaways:
• Not all economies have NTMs for all food categories, however, this could be attributed to the limitations of this catalog listed earlier
• Every economy attributes higher NTMs to different food categories
  • Typically, there are a larger number of NTMs for food categories that an economy produces locally. This could be attributed to an economy protecting its local producers from economic pressures of imports
  • The divergence in the number of NTMs for different food categories across economies is a source of NTBs for exporters, since they have to align with a variety of NTMs to export the same food product to different economies

Caveats:
• The number of NTMs listed for each economy is based only on those we could find during our research, and may not be an exhaustive list
• For presentation purposes, each economy graph is scaled independently
NTMs per Food Category - Australia

The chart below depicts the number of NTMs by different food categories for Australia.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Brunei Darussalam

The chart below depicts the number of NTMs by different food categories for Brunei Darussalam.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.

![Bar Chart](chart.png)

**Brunei Darussalam**

- Fish/Seafood: 100
- Rice: 80
- Vegetables: 80
- Sugar: 40
- Chicken/Pork/White meat: 40
- Fruits: 40
- Wheat and Grain: 20
- Beef/Red Meat: 20
- Coffee, Cocoa and Tea: 20
- Legumes: 20
- Dairy: 20
- Cross Commodities: 20
NTMs per Food Category – Canada

The chart below depicts the number of NTMs by different food categories for Canada.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.

NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.

Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.

Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.

Legumes include regulations on beans, peas, and lentils among others.
NTMs per Food Category – China

The chart below depicts the number of NTMs by different food categories for China.

- Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- Legumes include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Chinese Taipei

The chart below depicts the number of NTMs by different food categories for Chinese Taipei.

- Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- Legumes include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Hong Kong

The chart below depicts the number of NTMs by different food categories for Hong Kong.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Indonesia

The chart below depicts the number of NTMs by different food categories for Indonesia.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Japan

The chart below depicts the number of NTMs by different food categories for Japan.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
• Legumes include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Korea

The chart below depicts the number of NTMs by different food categories for Korea.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Malaysia

The chart below depicts the number of NTMs by different food categories for Malaysia.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
**NTMs per Food Category – Mexico**

The chart below depicts the number of NTMs by different food categories for Mexico.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
### NTMs per Food Category – New Zealand

The chart below depicts the number of NTMs by different food categories for New Zealand.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Papua New Guinea

The chart below depicts the number of NTMs by different food categories for Papua New Guinea.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Peru

The chart below depicts the number of NTMs by different food categories for Peru.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Philippines

The chart below depicts the number of NTMs by different food categories for Philippines.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Russia

The chart below depicts the number of NTMs by different food categories for Russia.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Singapore

The chart below depicts the number of NTMs by different food categories for Singapore.

- Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- Legumes include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Thailand

The chart below depicts the number of NTMs by different food categories for Thailand.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – United States

The chart below depicts the number of NTMs by different food categories for The United States.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Food Category – Vietnam

The chart below depicts the number of NTMs by different food categories for Vietnam.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
APPENDIX D:

NTM CLASS BY ECONOMY
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Number of NTMs by different NTM Class across individual economies

• The charts in the following section depict the number of NTMs by different NTM class across individual APEC economies

Takeaways:
• Not all economies have NTMs for all NTM classes, however, this could be attributed to the limitations of this catalog listed earlier
• Every economy attributes higher NTMs to different NTM classes
  - The divergence in the number of NTMs for different NTM classes across economies is a source of NTBs for exporters, since they have to align with a variety of NTMs to export the same food product to different economies
• On average, customs and administration pose the most number of regulations
  - This adds a level of complexity since these regulations are imposed at the border and vary largely according the individual economy’s interpretation and implementation of different regulations
• NTM categories like technical barriers and phytosanitary standards that safeguard against pests and diseases and provide for quality of food products, should ideally be similar across economies. However, they vary a lot across economies.

Caveats:
• The number of NTMs listed for each economy is based only on those we could find during our research, and may not be an exhaustive list
• For presentation purposes, each economy graph is scaled independently
The chart below depicts the number of NTMs by different NTM class for Australia.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
• Legumes include regulations on beans, peas, and lentils among others.
NTMs per Class – Brunei Darussalam

The chart below depicts the number of NTMs by different NTM class for Brunei Darussalam.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
• Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – Canada

The chart below depicts the number of NTMs by different NTM class for Canada.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Class – Chile

The chart below depicts the number of NTMs by different NTM class for Chile.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- **Legumes** include regulations on beans, peas, and lentils among others
NTMs per Class – China

The chart below depicts the number of NTMs by different NTM class for China.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
• Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – Chinese Taipei

The chart below depicts the number of NTMs by different NTM class for Chinese Taipei.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
• Legumes include regulations on beans, peas, and lentils among others
The chart below depicts the number of NTMs by different NTM class for Hong Kong.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
• Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – Indonesia

The chart below depicts the number of NTMs by different NTM class for Indonesia.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Class – Japan

The chart below depicts the number of NTMs by different NTM class for Japan.

- Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – Korea

The chart below depicts the number of NTMs by different NTM class for Korea.

- Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – Malaysia

The chart below depicts the number of NTMs by different NTM class for Malaysia.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- **Legumes** include regulations on beans, peas, and lentils among others
NTMs per Class – Mexico

The chart below depicts the number of NTMs by different NTM class for Mexico.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption.
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption.
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption.
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others.
- **Legumes** include regulations on beans, peas, and lentils among others.
NTMs per Class – New Zealand

The chart below depicts the number of NTMs by different NTM class for New Zealand.

- Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – Papua New Guinea

The chart below depicts the number of NTMs by different NTM class for Papua New Guinea.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- **Legumes** include regulations on beans, peas, and lentils among others
NTMs per Class – Peru

The chart below depicts the number of NTMs by different NTM class for Peru.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- **Legumes** include regulations on beans, peas, and lentils among others
The chart below depicts the number of NTMs by different NTM class for Philippines.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
• Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – Russia

The chart below depicts the number of NTMs by different NTM class for Russia.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- **Legumes** include regulations on beans, peas, and lentils among others
NTMs per Class – Singapore

The chart below depicts the number of NTMs by different NTM class for Singapore.

- Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – Thailand

The chart below depicts the number of NTMs by different NTM class for Thailand.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
• Legumes include regulations on beans, peas, and lentils among others
NTMs per Class – United States

The chart below depicts the number of NTMs by different NTM class for United States.

- **Beef/Red Meat** include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
- **NTMs** include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
- **Dairy** include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
- **Fish/Seafood** includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
- **Legumes** include regulations on beans, peas, and lentils among others

![Chart showing NTMs per class for United States](chart_url)
NTMs per Class – Vietnam

The chart below depicts the number of NTMs by different NTM class for Vietnam.

• Beef/Red Meat include regulations on minced meat, halal meat, sausages and the like, and lamb among others for human consumption
• NTMs include regulations on salt, sodium salt mixtures, salt substitutes, corn, oilseed meals, and edible oil among others for human consumption
• Dairy include regulations on eggs, milk, condensed milk, and infant formula products among others for human consumption
• Fish/Seafood includes regulations on farm-raised fish and shellfish, wild fish and shellfish, other food products of aquatic origin among others
• Legumes include regulations on beans, peas, and lentils among others
APPENDIX E:

ECONOMY-SPECIFIC PAIN POINTS
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<td>United States</td>
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<tr>
<td>Other economies</td>
<td>242</td>
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</table>
Complex exclusions and exemptions allow a range of quarantine measures to continue to restrict access. A protectionist motive may help explain the over-zealous level of official scrutiny sometimes experienced.
A somewhat restrictive import inspection regime adds unnecessary cost to global exports and increases the chance of rejections.
Many of Chile’s trade restrictive requirements prevent the entry of a number of agricultural and food exports.
The de facto discretion afforded government agencies leads to arbitrary and corrupt impositions that determine the quantity and price of imports.

**Indonesia**

<table>
<thead>
<tr>
<th>Halal</th>
<th>Corruption</th>
<th>Arbitrary</th>
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</thead>
</table>
| • Aimed to assure Muslim consumers of import safety  
• Government maintains a ban on imports of chicken parts | • Raises demands for unwarranted fees  
• Influences ability to obtain required permits or licenses, expedite processes, and influence government concessions | • Quantitative restrictions imposed on imports of animal based food products  
• Arbitrary “check prices” higher food import duties  
• Lack of a special importer identity card or registration number can detain imports at port |

*University of Southern California*
A tradition of devising a measure, enshrining it in law, and then rigorously imposing it on exporting countries may stem from underlying mistrust of foreign sources of food and desire to protect its purportedly unique food culture.
Korea

Entrenchment

- Officials need to be seen by the Korean public or politicians to be taking resolute action, often without quantitative or qualitative justification
- Once the decision to adopt a certain course of action has been taken, lobbying against it may serve only to further entrench the position

Traditional Peasant Culture

- The Animal Health Division owes its intractability from the view of its role as helping preserve the traditional peasant culture, though this is impossible in a global trading environment
- Incompatibility with need to align national standards with international obligations helps explain Korean officials’ lack of flexibility in addressing issues

Strict Requirements

- Certain standards, technical regulations, and conformity assessment procedures appear disproportionately burdensome on imports
- Safety testing and certification must be conducted by designated certification bodies with qualified testing equipment and personnel
- The Korean Food and Drug Administration requires information about the content of the products to be set out on permanent labels

Pervasive concerns over national security and the inward-looking nature of Korean society, mean that officials do not readily open doors to imports.
The current environment in Malaysia means that many decisions cannot be taken until Malaysian regulators and religious bodies have first considered the matter.

**Halal Hub**
- All meat, processed meat products, poultry (except turkey), eggs and egg products must originate from plants inspected for *Halal* approval and receive *Halal* certification from an approved Islamic center
- Slaughterhouses, meat processors, and egg processors must also be inspected and approved by the Department of Islamic Development (JAKIM) for *Halal* beef, lamb, poultry, and egg exports

**Heavy Government Involvement**
- All meat imports require import licenses or are restricted by cut
- The Government has the right to re-inspect approved plants after 1 year
- The Food Safety and Quality Control Division Malaysia plays a part in the food safety regulation of all imported foods and can add requirements to those already in force
Mexican inspection and clearance procedures for some agricultural goods are long, burdensome, nontransparent, and unreliable.

**Ports**
- The port of Manzanillo is the major point of entry and features disproportionately among Mexican ports regarding specific trade issues.
- The interpretation of certification requirements varies at different ports, especially at times when certification or import provisions are amended.

**Infrastructure**
- Inadequate inspection facilities to comply with requirement that the inspection of imported live animals take place in Mexico.
- New administrations change regulations and regulatory policy, which may discontinue regulatory relationships.

**Burdensome Regulations**
- Burdensome guarantee system for goods subject to estimated prices.
- Over 700 technical regulations called Normas Oficiales Mexicanas (NOMs) issued by a number of different agencies.
- Agricultural importers must apply to the Secretariat of Finance and Public Credit and be listed on a special industry sector registry.
The Philippines

Clearance

- Veterinary Quarantine Clearance (VQC) meat and poultry import licensing scheme
- New regulations on the accreditation of foreign meat establishments (FMEs) from which meat and meat products are sourced for exports to the Philippines

Private Sector

- Reports of continued involvement in the valuation process
- Particularly in the activities of the Customs Bureau in reviewing all green lane entries for possible valuation-related offenses

Certification

- The Bureau of Plant Industry (BPI) regulates imports of fresh fruits and vegetables, requiring phytosanitary clearances from BPI for each shipment
- The Philippine Fisheries Code permits importation of fresh, chilled, or frozen fish and fish products only when certified by the Secretary of Agriculture and upon issuance of an import permit by the Department of Agriculture

Product import requirements are tedious and maintenance of this process involves much time and cost for exporters.
Russian SPS measures have had a major negative effect on trade, often blocking the import of products deemed “sensitive,” seemingly without a scientific basis for the measure.

- **SPS**
  - Imposed a *de facto* ban on all rice from all origins, noting a variety of SPS concerns
  - Authorities require SPS certificates for nearly all agricultural food products

- **Outdated Science**
  - Russian standards, particularly related to animal health and meat inspection, reflect the known science of the early 1990s

- **Opaque Regulatory Decision Making**
  - Russian officials are unfamiliar with international trade practices and are inherently suspicious and protectionist
  - Officials are alleged to have been ready to accept bribes, thereby strengthening their influence over regional areas
Exports to the US are subject to compliance with various levels of process prescriptive standards and testing mandated with limited options for equivalence.
Other Economies

Hong Kong
- The government is in various stages of implementing several labeling schemes that could harm consumer choice and significantly increase barriers to market entry of consumer-ready food exports

New Zealand
- Maintains a regimen of SPS controls for virtually all imported agricultural products

Singapore
- Prohibits meat imports from economies in which BSE has been detected or economies with which it does not have protocol agreements to preserve its rigorous food safety requirements
- Health authorities test every shipment of imported meat and poultry visually for wholesomeness and to ensure it is free from spoilage and disease
Other Economies

Chinese Taipei

• Some plant and animal quarantine measures are not necessarily based on sound science and are more trade restrictive than necessary to ensure health and safety
• Imported products containing residues and not specifically approved for use in Chinese Taipei are prohibited
• Provisional Maximum Residue Limits (MRLs) have been established for some fruits and vegetables, but Chinese Taipei has resisted recognizing Codex

Thailand

• Import licenses and product registrations are required prior to importing foods for sale
• Guidelines for the importation of live animals, meat and its by-products require establishments of origin to be accredited and included visits to establishments in the exporting country to observe or monitor zoosanitary measures
Appendix F

IFRS AND LOCAL GAAP TECHNICAL ANALYSIS
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Appendix G

CONVERGENCE TOWARDS IFRS
## Australia to China

### Timeline, Oversight, Applicability & Implementation

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<td>ALL PUBLICLY LISTED CHINESE ENTERPRISES SHOULD FOLLOW ASBE STANDARDS FROM JAN 2007, OTHER ENTITIES ARE ENCOURAGED TO USE ASBE</td>
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<tr>
<td>China, People's Republic of⁴</td>
<td>FY 2007</td>
<td>-</td>
<td>ASBE Standards are based on IFRS</td>
<td>Chinese Institute of Certified Public Accountants</td>
<td>Ministry of Finance</td>
<td>CUSTOMIZED TECHNICAL ADOPTION</td>
<td>SELECTIVE APPLICABILITY</td>
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</table>

### Comparison of Accounting Standard Requirements for Listing

- **Domestic Listed Companies**
  - **Domestic Unlisted Companies**
  - **Foreign Listed Companies**

NOTES FOR FOREIGN OWNED LISTED ENTITIES:

- NOTE 1: AUX PERMITS IFRS, GAAP OF CANADA, HONG KONG, NEW ZEALAND, SINGAPORE, USA (A)
- BANKS AND OTHER FINANCIAL INSTITUTIONS TO ADOPT BY JAN 2009, MAJOR LISTED ENTITIES BY DEC 2009, INSURANCE COMPANIES 2010 AND ALL OTHER ENTITIES 2011
- CHINA DOES NOT ALLOW FOREIGN LISTINGS ON SHANGHAI STOCK EXCHANGE. NYSE BECAME THE FIRST STOCK TO BE LISTED ON SSE (C)
## TIMELINE OVERSIGHT

<table>
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<th>Fully Compliant with IFRS</th>
<th>Accounting Standards Body</th>
<th>Regulatory body for oversight</th>
<th>Technical Convergence (at present)</th>
<th>Application of IFRS (Overall Rating)</th>
<th>IFRSs not permitted</th>
<th>IFRSs permitted</th>
<th>IFRSs required for some large entities</th>
<th>IFRSs required for all</th>
<th>IFRS Not Permitted</th>
<th>IFRSs required for all</th>
<th>IFRS Not Permitted</th>
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<td>Hong Kong, China</td>
<td>FY 2001</td>
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<td>Hong Kong Institute of Certified Public Accountants</td>
<td>Securities and Futures Commission</td>
<td>COMPLETE TECHNICAL ADOPTION</td>
<td>SELECTIVE APPLICABILITY</td>
<td>IFRSs not permitted</td>
<td>IFRSs permitted</td>
<td>IFRSs required for some large entities</td>
<td>IFRSs required for all</td>
<td>IFRS Not Permitted</td>
<td>IFRSs required for all</td>
<td>IFRS Not Permitted</td>
<td>HONG KONG STOCK EXCHANGE REQUIRES REPORTING IN HKFRS OR IFRS STANDARDS (D)</td>
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<tr>
<td>Indonesia</td>
<td>FY 2007 (move towards full compliance with ISA on all audits)</td>
<td>FY 2008</td>
<td>Indonesian Institute of Accountants</td>
<td></td>
<td>CUSTOMIZED TECHNICAL ADOPTION</td>
<td>SELECTIVE APPLICABILITY</td>
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<td>INDONESIA ONLY ALLOWS LISTING IN INDONESIAN GAAP (E)</td>
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<td>Japan</td>
<td>FY 2011</td>
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<td>Japanese Institute of Certified Public Accountants</td>
<td>Financial Services Authority</td>
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<td>SELECTIVE APPLICABILITY</td>
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<td></td>
<td>JAPAN, ON A CASE BY CASE BASIS PERMITS FOREIGN COMPANIES LISTED ON TSE TO FOLLOW THEIR OWN ACCOUNTING STANDARDS. JGAAP IS THE STANDARD (F)</td>
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<tr>
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<td>Financial Supervisory Committee</td>
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<td>KOREA ALLOWS REPORTING IN KOREAN GAAP, IFRS, OR USGAAP FOR FOREIGN ENTITIES (G)</td>
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<td>Securities Commission Malaysia</td>
<td>CUSTOMIZED TECHNICAL ADOPTION</td>
<td>SELECTIVE APPLICABILITY</td>
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<td>Focus Issue</td>
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<td>IFRSs permitted</td>
<td>IFRSs required for all</td>
<td>IFRS Not permitted</td>
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<tr>
<td>Mexico</td>
<td>No Specific Plans</td>
<td>Mexican Institute of Public Accountants</td>
<td>National Banking and Securities Commission</td>
<td>NO SPECIFIC PLANS</td>
<td>NO SPECIFIC PLANS</td>
<td>Domestic Listed Companies</td>
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<td>New Zealand</td>
<td>FY 2007</td>
<td>Accounting Standards Review Board - New Zealand</td>
<td>The Securities Commission of New Zealand</td>
<td>CUSTOMIZED TECHNICAL ADOPTION</td>
<td>SELECTIVE APPLICABILITY</td>
<td>REQUIRES NZIFRS</td>
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<td>Papua New Guinea</td>
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<td>NO SPECIFIC PLANS</td>
<td>NO SPECIFIC PLANS</td>
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<tr>
<td>Peru</td>
<td>Peru has converted to IFRS between 1994-1998</td>
<td>Accounting Standards Board (CNC)</td>
<td>National Supervisory Commission of Enterprises and Securities (CONASEV); Ministry of Finance</td>
<td>CUSTOMIZED TECHNICAL ADOPTION</td>
<td>SELECTIVE APPLICABILITY</td>
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<tr>
<td>Russia</td>
<td>No Specific Plans</td>
<td>Ministry of Finance</td>
<td>Federal Financial Markets Service</td>
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<td>NO SPECIFIC PLANS</td>
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Note: IFRS = International Financial Reporting Standards; NZIFRS = New Zealand-Adapted IFRS.
## Annals - Japan - Vietnam - China - Thailand - United States - Vietnam

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<td>Singapore</td>
<td>FY 2007</td>
<td>Accounting Standards Council</td>
<td>Ministry of Finance - Singapore</td>
<td>IFRSs not permitted</td>
<td>IFRSs permitted</td>
<td>IFRSs permitted for all large entities</td>
<td>Singapore, FRS, USGAAP, IFRS</td>
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<tr>
<td>Chinese Taipei</td>
<td>FY 2010</td>
<td>Slow adoption since FY 1997, however no timeline for full adoption</td>
<td>Federation of Accounting Professionals</td>
<td>IFRSs permitted</td>
<td>IFRSs permitted</td>
<td>IFRSs required for all</td>
<td>OTHER ACCOUNTING STANDARDS PERMITTED BUT EXCHANGE REQUIRES EXPLANATION OF DIFFERENCES WITH GAAP ROC (J)</td>
</tr>
<tr>
<td>Thailand</td>
<td>FY 2013 (Est.)</td>
<td>Federal Accounting Standards Board</td>
<td>Securities and Exchanges Commission</td>
<td>IFRSs permitted</td>
<td>IFRSs permitted</td>
<td>IFRSs required for all large entities</td>
<td>Other Accounting Standards Permitted But Exchange Requires Explanation Of Differences With GAAP ROC (J)</td>
</tr>
<tr>
<td>United States</td>
<td>No Specific Plans</td>
<td>Vietnam Accounting Standards Board</td>
<td>NO SPECIFIC PLANS</td>
<td>IFRSs not permitted</td>
<td>IFRSs permitted</td>
<td>IFRSs permitted for all</td>
<td>Other Accounting Standards Permitted But Exchange Requires Explanation Of Differences With GAAP ROC (J)</td>
</tr>
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**Notes**:
- FRS: Financial Reporting Standards
- USGAAP: United States Generally Accepted Accounting Principles
- IFRS: International Financial Reporting Standards
- GAAP ROC (J): Generally Accepted Accounting Principles in ROC (Japan)
- THAI ACCOUNTING STANDARDS OR IFRS: THAI Accounting Standards or IFRS
- Plans to permit IFRS for some large listed entities
- USGAAP or IFRS
- No specific plans
- Customs technical adoption
- Selective applicability
Appendix H

BY ECONOMY LOCAL GAAP TO IFRS COMPARISON
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<td>Thailand</td>
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<td>United States</td>
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<td>Vietnam</td>
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## Australia

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<tr>
<th>IFRS Rule</th>
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<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Business Combinations</strong></td>
<td></td>
<td></td>
<td>Australian entities are required to identify an acquirer, and determine fair value of net assets and contingent liabilities. The Australian treatment may result in different outcomes where 'business combinations' occur before entities are floated, split up, demerged, etc..</td>
<td>FALSE</td>
<td></td>
</tr>
<tr>
<td><strong>FINANCIAL INSTRUMENTS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Disclosures</strong></td>
<td>IFRS 7</td>
<td>AASB 7</td>
<td>Entities that comply with AASB 7 as amended will simultaneously be in compliance with IFRS 7 as amended.</td>
<td>TRUE</td>
<td>B</td>
</tr>
<tr>
<td><strong>Presentation</strong></td>
<td>IAS 32</td>
<td>AASB 132</td>
<td>Entities that comply with AASB 132 as amended will simultaneously be in compliance with IAS 32 as amended.</td>
<td>TRUE</td>
<td>B</td>
</tr>
<tr>
<td><strong>Recognition &amp; Measurement</strong></td>
<td>IAS 39</td>
<td>AASB 139</td>
<td>Entities that comply with AASB 139 as amended will simultaneously be in compliance with IAS 39 as amended.</td>
<td>TRUE</td>
<td>B</td>
</tr>
<tr>
<td><strong>Presentation of Financial Statements</strong></td>
<td>IAS 1</td>
<td>AASB 101</td>
<td>Not-for-profit entities using the added “Aus” paragraphs in the Standard that specifically apply to not-for-profit entities may not be simultaneously complying with IAS 1.</td>
<td>TRUE</td>
<td>B</td>
</tr>
<tr>
<td><strong>Income Taxes</strong></td>
<td>IAS 12</td>
<td>AASB 112</td>
<td>Entities that comply with AASB 112 as amended will simultaneously be in compliance with IAS 12 as amended.</td>
<td>TRUE</td>
<td>B</td>
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<tr>
<td><strong>PPE</strong></td>
<td>IAS 16</td>
<td>AASB 116</td>
<td>Not-for-profit entities using the added “Aus” paragraphs in the Standard that specifically apply to not-for-profit entities may not be simultaneously complying with IAS 16.</td>
<td>TRUE</td>
<td>B</td>
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<tr>
<td><strong>Revenue</strong></td>
<td>IAS 18</td>
<td>AASB 118</td>
<td>Entities that comply with AASB 118 as amended will simultaneously be in compliance with IAS 18 as amended.</td>
<td>TRUE</td>
<td>B</td>
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<td>Related Party Disclosures</td>
<td>IFRS Rule</td>
<td>Local Rule</td>
<td>Key Similarities</td>
<td>Key Differences</td>
<td>Equivalent</td>
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<tr>
<td></td>
<td>IAS 24</td>
<td>AASB 124</td>
<td>AASB added paragraphs 25.1 - 25.9.3 to require disclosure of information about Key Management Personnel (KMP). This information is not required for IAS 24.</td>
<td>Paragraphs 1 to 22 of AASB 124 are equivalent to IAS 24 Related Party Disclosures as issued and amended by the IASB. Compliance with the additional KMP disclosures required by paragraphs Aus25.1 to Aus25.9.3 of AASB 124 is not needed for IFRS compliance.</td>
<td>TRUE</td>
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<table>
<thead>
<tr>
<th>Consolidated &amp; Separate Financial Statements</th>
<th>IFRS Rule</th>
<th>Local Rule</th>
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<th>Key Differences</th>
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<td></td>
<td>IAS 27</td>
<td>AASB 127</td>
<td>Additional paragraphs provide slightly different requirements, though these are considered above IFRS reporting or insignificant. IFRS provides some exemptions to consolidated statements, where as A-IFRS does not. Similarly, IFRS allows different reporting dates for parents and subsidiaries, where as A-IFRS does not.</td>
<td>Entities other than public sector entities that comply with AASB 127 will simultaneously be in compliance with IAS 27.</td>
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<th>Impairment of Assets</th>
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<td>IAS 36</td>
<td>AASB 136</td>
<td>Not-for-profit entities using the added “Aus” paragraphs in the Standard that specifically apply to not-for-profit entities may not be simultaneously complying with IAS 36.</td>
<td>For-profit entities that comply with AASB 136 as amended will simultaneously be in compliance with IAS 36 as amended.</td>
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<td>AASB 138</td>
<td>Not-for-profit entities using the added “Aus” paragraphs in the Standard that specifically apply to not-for-profit entities may not be simultaneously complying with IAS 38.</td>
<td>For-profit entities that comply with the requirements of AASB 138 as amended will simultaneously be in compliance with the requirements of IAS 38 as amended.</td>
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<table>
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<td>Local rule, similarities, differences, and equivalent</td>
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<td>ACSB Canada IFRS/Canadian GAAP Comparison, as of March 31, 2007</td>
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<td>Similarities, differences, and equivalent</td>
<td>C</td>
<td>Comparison of Canadian GAAP and IFRSs</td>
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<tr>
<td>Similarities, differences, and equivalent</td>
<td>D</td>
<td>The CICA's Guide to IFRS in Canada</td>
<td><a href="http://www.cica.ca/download.cfm?ci_id=39765&amp;la_id=1&amp;re_id=0">http://www.cica.ca/download.cfm?ci_id=39765&amp;la_id=1&amp;re_id=0</a></td>
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<td>Business Combinations</td>
<td>IFRS Rule</td>
<td>Local Rule</td>
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<td>IFRS 3</td>
<td>TB 42, TB 55, TB 59</td>
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<tr>
<td>FINANCIAL INSTRUMENTS</td>
<td>IFRS 7</td>
<td>TB 57</td>
<td>Whatever the nature of the derivative contract, it should be disclosed in the notes to the financial statements, as to the characteristics (type of contract), the items or transactions hedged, maturity date and financial effects in currend or expected, whether in assets, liabilities or results of operations. Also, the existence of related guarantees (margins) and premiums, if any, should be disclosed</td>
</tr>
<tr>
<td>Presentation</td>
<td>IAS 32</td>
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<td>Recognition &amp; Measurement</td>
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<td>TB 57</td>
<td>All derivatives are measured at fair value and recognized either as an asset or a liability in the balance sheet.</td>
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<td>Presentation of Financial Statements</td>
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<td></td>
<td>Similar to IAS 1</td>
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<tr>
<td>Income Taxes</td>
<td>IAS 12</td>
<td>TB 60</td>
<td>Similar to IAS 12 in accounting method of recording deferred taxes, accounting for benefits from loss carryforward, investment tax credits, general disclosure requirements. Slight differences exist in specific disclosure requirements.</td>
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<td>IFRS Rule</td>
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<td>PPE</td>
<td>IAS 16</td>
<td>IAS requires PPE to be recorded at its cost and then restated to its fair value at the balance sheet date. According to Chile's standards, property, plant and equipment are recorded at monetarily corrected cost, net of depreciation. Technical appraisals are accepted in the forestry industry. In other industries, appraisals were accepted under specific circumstances until January 1, 1997, but further revaluations are prohibited.</td>
<td>IAS allows restatement of PPE to fair value</td>
</tr>
<tr>
<td>Revenue Recognition</td>
<td>IAS 18</td>
<td>Similar to IAS 18</td>
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<tr>
<td>Related Party Disclosures</td>
<td>IAS 24</td>
<td>Disclosure requirements according to TB 16 are similar to IAS 24</td>
<td>TRUE</td>
</tr>
<tr>
<td>Consolidation: Consolidated &amp; Separate Financial Statements</td>
<td>IAS 27</td>
<td>Chile's standards are similar to IAS in the areas of criteria for consolidation, equity accounting issues, parent company only financial statements, disclosure requirements.</td>
<td>Consolidation and Equity Accounting for joint ventures as addressed by IAS 31 is not specifically addressed by the Chilean standards</td>
</tr>
<tr>
<td>Impairment of Assets</td>
<td>IAS 36</td>
<td>Similar to IAS 36 in terms of the treatment of long lived assets for use, and long lived assets to be disposed of, wherein the net carrying value should be written down to the net recoverable value of an asset.</td>
<td>TRUE</td>
</tr>
<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td>Acquired intangible assets should be recorded at monetarily corrected costs (this takes into account corrections for currency). IAS 38 mandates recording intangible assets at cost. Also intangible assets per TB 55 are permitted to be amortized over a period of 20 years and not exceeding 40 years. IAS 38 does not have a set period requirement but does not permit infinite intangible asset life.</td>
<td>TRUE</td>
</tr>
</tbody>
</table>

Reference Source Link

Significant Differences in GAAP in Canada, Chile, Mexico and the United States: an analysis of accounting pronouncements as of January 2001

The Canadian Institute of Chartered Accountants, Toronto, Ontario
<table>
<thead>
<tr>
<th>China</th>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
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<tbody>
<tr>
<td>Business Combinations</td>
<td>IFRS 3</td>
<td>ASBE 20</td>
<td>Definition of Goodwill, Treatment of Goodwill (goodwill cannot be amortized), Treatment of contingent liabilities, Gain/ Loss on Acquisitions, Disclosure requirements</td>
<td>Requires the pooling of interest method for entities that have common control, Reverse acquisitions are not covered under ASBE 20</td>
<td>FALSE</td>
<td>China’s new accounting standards - A comparison with current PRC GAAP and IFRS - August, 2006, Deloitte</td>
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<td>IFRS 7</td>
<td>ASBE 22</td>
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<td>Disclosure</td>
<td>IFRS 7</td>
<td>ASBE 22</td>
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<tr>
<td>Presentation</td>
<td>IAS 32</td>
<td>ASBE 22</td>
<td></td>
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<tr>
<td>Recognition &amp; Measurement</td>
<td>IAS 39</td>
<td>ASBE 22</td>
<td>Comprehensive standards that cover the recognition of measurements of financial services. New categories of financial instruments, financial assets (loans and receivables, held to maturity instruments, held for sale) financial liabilities. Requires all financial instruments to be measured at fair value All derivatives shall be measured at fair value</td>
<td></td>
<td>TRUE</td>
<td>China’s new accounting standards - A comparison with current PRC GAAP and IFRS - August, 2006, Deloitte</td>
</tr>
<tr>
<td>Presentation of Financial Statements</td>
<td>IAS 1</td>
<td>ASBE 30</td>
<td>Requirement to classify assets and liabilities as current and non current Assets and liabilities presented in the order of liquidity Comparative information disclosure requirements Profit attribution to minority interests Statements of changes in equity</td>
<td>Analysis of Expenses - Under ASBE 30 Expenses are analyzed by function but IAS 1 allows this to be presented based on the nature of expenses or their function</td>
<td>TRUE</td>
<td>China’s new accounting standards - A comparison with current PRC GAAP and IFRS - August, 2006, Deloitte</td>
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<td>Local Rule</td>
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<tr>
<td><strong>PPE</strong></td>
<td>IAS 16</td>
<td>Single general recognition principle for both initial costs and subsequent expenditure, residual value of assets, measurement of residual value, dismantling or removal expenses.</td>
<td>Revaluation - IAS 16 allows both the cost model and the revaluation model. If an item of PPE is revalued, the entire class of assets to which that asset belongs shall be revalued. ASBE 4 only allows the cost model.</td>
<td>TRUE</td>
<td>China's new accounting standards - A comparison with current PRC GAAP and IFRS - August, 2006, Deloitte</td>
<td></td>
</tr>
<tr>
<td><strong>Revenue Recognition</strong></td>
<td>IAS 18</td>
<td>Clarifies that revenue does not include inflow of economic benefits from owners equity contributions. Revenue is measured at fair value after discounting any deferred payments.</td>
<td>State Controlled Entities - State Controlled Entities are not regarded as related parties due to the reason that they are state controlled. IAS 24 does not exempt state controlled entities. Two parties subject to joint control or significant influence from the same party are considered related by ASBE 36, but IAS 24 does not address this.</td>
<td>FALSE</td>
<td>China's new accounting standards - A comparison with current PRC GAAP and IFRS - August, 2006, Deloitte</td>
<td></td>
</tr>
<tr>
<td><strong>Related Party Disclosures</strong></td>
<td>IAS 24</td>
<td>Related parties are determined via joint control or significant influence. Separate financial statements and disclosure requirements addressing related party transactions, relationship.</td>
<td></td>
<td></td>
<td></td>
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</tr>
<tr>
<td><strong>Consolidation: Consolidated &amp; Separate Financial Statements</strong></td>
<td>IAS 27</td>
<td>Parent prepares consolidated statements. Scope of consolidation is determined based on &quot;control&quot;. All subsidiaries under parent's control will be consolidated and statements in changes of equity shall be presented. Losses applicable to minority shareholders in a subsidiary Ability of an enterprise to control the other is based on 'voting rights' Equity method is to be used to account for equity interests in jointly controlled entities.</td>
<td>ASBE 33 requires the reporting periods of the parents and subsidiaries to be the same. IAS 27 recommends preparing additional statements if the reporting periods are different. IAS 27 also recommends the differences in reporting dates be the same from period to period.</td>
<td>TRUE</td>
<td>China's new accounting standards - A comparison with current PRC GAAP and IFRS - August, 2006, Deloitte</td>
<td></td>
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<tr>
<td></td>
<td>IFRS Rule</td>
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<tr>
<td>Impairment of Assets</td>
<td>IAS 36</td>
<td>ASBE 8</td>
<td>Recoverable amount shall be estimated for individual assets. If it is not possible to determine an individual asset, recoverable amount shall be determined from the asset group. Asset groups cannot be changed arbitrarily. Stricter requirements for impairment testing of assets Prohibits the reversal of all impairment related losses</td>
<td>ASBE 8 prohibits the reversal of all impairment losses but IAS 36 only prohibits the reversal of impairment losses for goodwill.</td>
<td>TRUE</td>
<td>China’s new accounting standards - A comparison with current PRC GAAP and IFRS - August, 2006, Deloitte</td>
</tr>
<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td>ASBE 6</td>
<td>Amortization pattern shall reflect the assets future economic benefits Depreciable amount is the cost less residual value of asset Indefinite intangibles are not mortized but tested for impairment Development costs shall be capitalized if specific criteria are met If Intangible asset has a finite life, the useful life and amortization methods need to be reviewed at every reporting period</td>
<td>IAS 38 allows a cost model and a revaluation model (where fair value can be determined by reference to a price quoted in an active market). ASBE 6 only allows the cost method.</td>
<td>TRUE</td>
<td>China’s new accounting standards - A comparison with current PRC GAAP and IFRS - August, 2006, Deloitte</td>
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**Reference**

<table>
<thead>
<tr>
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<tbody>
<tr>
<td>Category</td>
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<td>IFRS 7</td>
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<td>Recognition &amp; Measurement</td>
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<td>IAS 12</td>
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<tr>
<td>PPE</td>
<td>IAS 16</td>
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<td>Revenue</td>
<td>IAS 18</td>
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<td>IAS 36</td>
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## Chinese Taipei

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<tr>
<td>SFAS 6</td>
<td><strong>C</strong></td>
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<td><a href="http://www.ardf.org.tw/english/Full%20Text%20ac-2008/06.pdf">http://www.ardf.org.tw/english/Full%20Text%20ac-2008/06.pdf</a></td>
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<td>PSAK 22</td>
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<td>PSAK 16</td>
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<tr>
<td>Revenue</td>
<td>IAS 18</td>
<td>PSAK 23</td>
<td>In general, revenue recognition is similar to IFRS</td>
</tr>
<tr>
<td>Related Party Disclosures</td>
<td>IAS 24</td>
<td>PSAK 7</td>
<td>Many similarities in respect to disclosures in multiple areas.</td>
</tr>
<tr>
<td>Consolidated &amp; Separate Financial Statements</td>
<td>IAS 27</td>
<td>PSAK 4</td>
<td>Similarities exist in areas such as definition of a subsidiary or special entity, similar accounting policy requirements, similar reporting dates, and others.</td>
</tr>
<tr>
<td>Impairment of Assets</td>
<td>IAS 36</td>
<td>PSAK 48</td>
<td>Similar requirements for measurement and reversal of impairment losses.</td>
</tr>
<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td>PSAK 19</td>
<td>Similar definition and initial recognition. Some similarities in recognition criteria.</td>
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<table>
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<tbody>
<tr>
<td>Similarities, differences, and equivalent</td>
<td>B</td>
<td>Similarities and Differences; A comparison of IFRS, Indonesian GAAP and US GAAP, January 2005, Price Waterhouse Coopers</td>
<td>Available for order online through PWC</td>
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<td><strong>FINANCIAL INSTRUMENTS</strong></td>
<td><strong>Disclosure</strong></td>
<td><strong>Presentation</strong></td>
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<td>IFRS 3</td>
<td>IFRS 7</td>
<td>IFRS 7</td>
<td>IAS 32</td>
</tr>
<tr>
<td>Differences: Significant differences exist as JGAAP requires Acquisitions to use the purchase method and Uniting of Interests to use the pooling of interest method. IFRS requires purchase method only. Goodwill is amortized over 20 years in JGAAP, IFRS requires goodwill to be periodically tested</td>
<td>Differences: Segment Information reporting (by line of business and geography for JGAAP, by differences in risks and returns for IFRS using org. structure)</td>
<td>Differences: Segment Information reporting (by line of business and geographic segments)</td>
<td>Differences: Significant differences exist in the treatment and reporting of financial instruments (IFRS requires fair value whereas JGAAP requires market value of assets averaged over the last 1 month period prior to the balance sheet period). Impairment</td>
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<tr>
<td>PPE</td>
<td>IAS 16</td>
<td></td>
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</tr>
<tr>
<td>Impairment of Assets</td>
<td>IAS 36</td>
<td></td>
<td>Similarities: Impairment testing procedure, allocation of losses, criteria for recognition of impairment</td>
</tr>
<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td></td>
<td>Similarities: Recognition of intangible assets</td>
</tr>
</tbody>
</table>

**Reference**

Report on Internationalization of Business Accounting in Japan - June 2004, Ministry of Economy Trade and Industry

<table>
<thead>
<tr>
<th>Category</th>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
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<td>IAS 1</td>
<td>SKAS 21 &amp; SKAS 24</td>
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<td>Income Taxes</td>
<td>IAS 12</td>
<td>SKAS 16</td>
<td>Differences in depreciation and revaluation definitions and models</td>
<td>No English text available</td>
<td>FALSE</td>
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<tr>
<td>PPE</td>
<td>IAS 16</td>
<td>SKAS 5</td>
<td>Provides detail beyond what is available in the IAS summary</td>
<td></td>
<td>FALSE</td>
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<tr>
<td>Revenue</td>
<td>IAS 18</td>
<td>SKAS 4</td>
<td>Almost identical word for word</td>
<td>While the standard is identical for public companies, entities not listed may choose to omit information on management compensaton</td>
<td>TRUE</td>
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<tr>
<td>Related Party Disclosures</td>
<td>IAS 24</td>
<td>SKAS 20</td>
<td>Identical definitions for related parties.</td>
<td></td>
<td>TRUE</td>
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<tr>
<td>Consolidated &amp; Separate Financial Statements</td>
<td>IAS 27</td>
<td>SKAS 25</td>
<td>Could not determine similarities for Non-Controling Interests and changes in Ownership</td>
<td></td>
<td>FALSE</td>
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<tr>
<td>Impairment of Assets</td>
<td>IAS 36</td>
<td>SKAS 5</td>
<td>Does not treat Impairment of Assets as a unique category</td>
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<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td>SKAS 3</td>
<td>Similar treatment of R&amp;D</td>
<td>No definitions on Measurement after recognition. There is a hard cap of 20 years for useful life</td>
<td>FALSE</td>
</tr>
</tbody>
</table>

Note: All listed companies will be required to prepare their annual financial statements under K-IFRSs beginning in 2011. Listed companies other than financial institutions will be permitted to do so beginning in 2009. Unlisted companies will be allowed to use K-IFRSs. The translation of IFRSs into Korean is a word-for-word translation of the IASB's standards, including all mandatory guidance, and interpretations. Translation of the non-mandatory guidance that accompanies several of the IFRSs is now under way and will be completed by the end of 2008.

Reference Link

## Malaysia

<table>
<thead>
<tr>
<th>Business Combinations</th>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
<th>Reference</th>
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</thead>
<tbody>
<tr>
<td></td>
<td>IFRS 3</td>
<td>FRS2, FRS 3</td>
<td>Similar in most aspects.</td>
<td>Inconsistency in the effective date of transitional provision where entity applies FRS 3 for accounting business combinations, goodwill arising from business combination after Jan 2006, or any excess of the acquirer's interest in the net fair value of the acquiree's identifiable assets, liabilities and contingent liabilities. Also no equivalent standards issued by MASB for the revised IFRS 3.</td>
<td>TRUE</td>
<td>Financial Reporting Standards (FRS) in Malaysia - How do they compare with IFRS - Pricewaterhousecoopers, January 2008</td>
</tr>
</tbody>
</table>

| FINANCIAL INSTRUMENTS | | | | |

| Disclosure | IFRS 7 | FRS 132 | FRS 132 is consistent with IAS 32 that is revised in 2004. Amendments on disclosures of financial instruments in IFRS 7 have not been incorporated into FRS 132 | TRUE | Financial Reporting Standards (FRS) in Malaysia - How do they compare with IFRS - Pricewaterhousecoopers, January 2008 |

| Presentation | IAS 32 | | No equivalent amendments issued by MASB for puttable financial instruments and obligations arising on liquidation | FALSE | Financial Reporting Standards (FRS) in Malaysia - How do they compare with IFRS - Pricewaterhousecoopers, January 2008 |

| Recognition & Measurement | IAS 39 | | | | TRUE | |


<p>| Income Taxes | IAS 12 | FRS 112 | FRS 112 is consistent with IAS 12 | TRUE | Financial Reporting Standards (FRS) in Malaysia - How do they compare with IFRS - Pricewaterhousecoopers, January 2008 |</p>
<table>
<thead>
<tr>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
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<tbody>
<tr>
<td>PPE</td>
<td>IAS 16</td>
<td>FRS 116</td>
<td>Consistent with IAS 16 except for the entity that has recorded its PPE at revalued amounts upon implementation in 1998 of MASB Approved Accounting Standard IAS 16 for the first time, but had not adopted a policy of revaluation. Such an entity can carry its assets based on their previous revaluations.</td>
<td>TRUE</td>
<td>Financial Reporting Standards (FRS) in Malaysia - How do they compare with IFRS - Pricewaterhousecoopers, January 2008</td>
</tr>
<tr>
<td>Revenue Recognition</td>
<td>IAS 18</td>
<td>FRS 118</td>
<td>Consistent with IAS 18 except that FRS 118 does not deal with sale of development units in property development activites</td>
<td>TRUE</td>
<td>Financial Reporting Standards (FRS) in Malaysia - How do they compare with IFRS - Pricewaterhousecoopers, January 2008</td>
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<tr>
<td>Related Party Disclosures</td>
<td>IAS 24</td>
<td>FRS 124</td>
<td>FRS 124 is consistent with IAS 24 overall</td>
<td>FALSE</td>
<td>Financial Reporting Standards (FRS) in Malaysia - How do they compare with IFRS - Pricewaterhousecoopers, January 2008</td>
</tr>
<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td>FRS 138</td>
<td>FRS 138 is consistent with IAS 38</td>
<td>TRUE</td>
<td>Financial Reporting Standards (FRS) in Malaysia - How do they compare with IFRS - Pricewaterhousecoopers, January 2008</td>
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**Reference**

- http://www.pwc.com/extweb/pwcpublications.nsf/docid/2520BCEB0771B23BACA257391002E268F
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<td><strong>Mexico</strong></td>
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<tr>
<td>Business Combinations</td>
<td>IFRS 3</td>
<td>No specific method is used, but the Purchase method is generally used. Negative Goodwill is recorded as a differed credit and is amortized over 5 years</td>
<td>FALSE Page 24</td>
</tr>
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<td>Disclosure</td>
<td>IFRS 7</td>
<td>Similar terms and conditions for disclosures and interest rate risk. Entities are not required to disclose information about credit risk.</td>
<td>FALSE Multiple</td>
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<td>IAS 32</td>
<td></td>
<td>FALSE Page 45</td>
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<tr>
<td>Recognition &amp; Measurement</td>
<td>IAS 39</td>
<td>Multiple differences</td>
<td>FALSE Multiple</td>
</tr>
<tr>
<td>Presentation of Financial Statements</td>
<td>IAS 1</td>
<td>The previously recognized balances should be subtracted and the resulting difference should be applied to a line in stockholders’ equity. The effects are permitted to be distributed in the stock holders’ equity accounts that resulted in the differences</td>
<td>TRUE No Information, but typically similar across economies</td>
</tr>
<tr>
<td>Income Taxes</td>
<td>IAS 12</td>
<td>Similar Requirements: Income Tax Expense recognition, deferred taxes</td>
<td>FALSE Page 27</td>
</tr>
<tr>
<td>PPE</td>
<td>IAS 16</td>
<td>For Cost basis, PPE is recorded at acquisition cost.</td>
<td>FALSE Page 121</td>
</tr>
<tr>
<td>Revenue Recognition</td>
<td>IAS 18</td>
<td>Multiple differences</td>
<td>FALSE Multiple</td>
</tr>
<tr>
<td>Related Party Disclosures</td>
<td>IAS 24</td>
<td>In both cases, the nature of the relationship must be disclosed</td>
<td>FALSE Page 74</td>
</tr>
<tr>
<td>Consolidation: Consolidated &amp; Separate Financial Statements</td>
<td>IAS 27</td>
<td>An entity should consolidate all of its subsidiaries in which it has control.</td>
<td>Differences over the ownership required to have “significant” influence on an acquired company. IAS allows investments in a subsidiary to be carried at cost or revalued in the parents separate financial statements</td>
</tr>
<tr>
<td>Impairment of Assets</td>
<td>IAS 36</td>
<td>Only addresses reduction in value of assets.</td>
<td>FALSE Page 115</td>
</tr>
<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td>Intangible assets should be recorded initially at cost, and then restated at the balance sheet date, using the National CPI.</td>
<td>FALSE Page 115</td>
</tr>
</tbody>
</table>
## New Zealand

<table>
<thead>
<tr>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
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<tbody>
<tr>
<td><strong>Business Combinations</strong></td>
<td>IFRS 3</td>
<td>NZ IFRS 3</td>
<td>No significant Differences</td>
<td>TRUE</td>
</tr>
<tr>
<td><strong>FINANCIAL INSTRUMENTS</strong></td>
<td></td>
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<td></td>
</tr>
<tr>
<td><strong>Disclosure</strong></td>
<td>IFRS 7</td>
<td>NZ IFRS 7</td>
<td>NZ IFRS 7: Although NZ IFRS 7 supersedes NZ IAS 30, financial institutions which fall within the scope of NZ IAS 30 must continue to comply with NZ IAS 30 and the disclosure requirements in NZ IAS 32.</td>
<td>TRUE</td>
</tr>
<tr>
<td><strong>Presentation</strong></td>
<td>IAS 32</td>
<td>NZ IAS 32</td>
<td>No significant Differences</td>
<td>TRUE</td>
</tr>
<tr>
<td><strong>Recognition &amp; Measurement</strong></td>
<td>IAS 39</td>
<td>NZ IAS 39</td>
<td>No significant Differences</td>
<td>TRUE</td>
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<tr>
<td><strong>Presentation of Financial Statements</strong></td>
<td>IAS 1</td>
<td>NZ IAS 1</td>
<td>Requires some additional disclosures, including auditor’s remuneration and donations made. Additional reporting requirements when prospective financial information is provided. No departure from financial reporting standards is allowed</td>
<td>TRUE</td>
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<tr>
<td><strong>Income Taxes</strong></td>
<td>IAS 12</td>
<td>NZ IAS 12</td>
<td>NZ IAS 12: Requires disclosure of movements in the imputation credit account and dividend withholding payments account of the parent and credits available to shareholders of the parent at balance sheet date.</td>
<td>TRUE</td>
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<tr>
<td><strong>PPE</strong></td>
<td>IAS 16</td>
<td>NZ IAS 16</td>
<td>NZ IAS 16: Under the revaluation model, most valuations must be conducted either by an independent valuer or subject to the review of an independent valuer.</td>
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<tr>
<td><strong>Revenue Recognition</strong></td>
<td>IAS 18</td>
<td>NZ IAS 18</td>
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<td><strong>Related Party Disclosures</strong></td>
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<td>NZ IAS 24</td>
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<td>NZ IAS 27</td>
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<td>NZ IAS 36</td>
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<td><strong>Intangible Assets</strong></td>
<td>IAS 38</td>
<td>NZ IAS 38</td>
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<table>
<thead>
<tr>
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<td>NZ IFRS and NZ GAAP - A Comparison - Deloitte, April 2005</td>
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University of Southern California
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<thead>
<tr>
<th>Topic</th>
<th>IFRS Rule</th>
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<th>Key Differences</th>
<th>Equivalent?</th>
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<td>IFRS 7</td>
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<td>In Peru must be used since 2009, instead of 2007 as required by the standard.</td>
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<td>PPE</td>
<td>IAS 16</td>
<td>IAS 16 (*)</td>
<td>The same, however, in Peru until 2004. The Companies adjust is financial statements for inflation, which is not in accordance with IFRS</td>
<td>See comment in key similarities</td>
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### Philippines

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<td>SFAS 22</td>
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<td>PFRS 7</td>
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<td>PAS 32</td>
<td>Identical to IFRS without modifications</td>
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<td>TRUE</td>
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<tr>
<td>Recognition &amp; Measurement</td>
<td>IAS 39</td>
<td>PAS 39</td>
<td>Identical to IFRS without modifications</td>
<td>certain commodity derivative contracts of mining companies shall be 'grandfathered' and exempted from the fair value requirements of PAS 39</td>
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<td>SFAS 1</td>
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<td>Income Taxes</td>
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<td>SFAS 52</td>
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<td>IAS 16</td>
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<td>Revenue</td>
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<td>IAS 24</td>
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<td>Intangible Assets</td>
<td>IAS 38</td>
<td>SFAS 38</td>
<td>Identical to IFRS without modifications</td>
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</table>

**Source:** Summary of findings from 2006 audited financial statements
http://www.iasplus.com/country/philippi.htm

**Note:** The Philippines has adopted all IFRSs for 2005 without modification. These Philippine equivalents to IFRSs apply to all entities with public accountability. That includes those whose securities are listed in a public market or are in process of listing; all financial institutions including banks, insurance companies, security brokers, pension funds, mutual funds, and investment banking entities; public utilities; and other economically significant entities, defined as total assets in 2004 of at least 250 million pesos (US$5 million) or liabilities of at least 150 million (US$3 million). The auditor’s report will refer to “conformity with Philippine Financial Reporting Standards”.

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## Russia

<table>
<thead>
<tr>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Business Combinations</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>IFRS 3</td>
<td>Civil Code Fed Law 14-FZ, 8 Feb 1998 as amended, Fed Law 39 FZ, 22 April 1996 as amended, Fed Law 129 FZ, 21 November 1996, Fed Law 208 FZ, 26 Dec 1995 as amended, PBU 4/99, PBU 19/02, Min Fin Order 44h, 20 May 2003, Min Fin Order 112, 30 Dec 1996, FCSM Decree 03-30/ps, 18 June 2003 as amended</td>
<td>Cost of acquisition is the amount of cash and other considerations given. Cost of restructuring an entity is a post acquisition expense</td>
<td>Method similar to uniting of interests is used for certain type of reorganizations. No guidance on reorganizations. Payment for business combinations if deferred is not discounted. Negative goodwill is credited to income statement on date of acquisition. Non current assets held for sale before acquisition are measured at book value. Goodwill is amortized by entities on a 20 year or life of the asset basis. Subsequent adjustments to goodwill will not be made since the acquisition accounting is based on book values.</td>
<td>FALSE</td>
<td></td>
</tr>
<tr>
<td><strong>FINANCIAL INSTRUMENTS</strong></td>
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<td></td>
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</tr>
<tr>
<td>Disclosure</td>
<td>IFRS 7</td>
<td>Fed Law 39 FZ, 22 April 1996 as amended, Fed Law 208 ZF, 26 December 1995 as amended, PBU 51/01, PBU 19/02, Min Fin Order 94h, 31 October 2000 as amended</td>
<td>Derivatives are not recognized on the balance sheet except to the extent of any consideration given or received</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Presentation</td>
<td>IAS 32</td>
<td>Fed Law 39 FZ, 22 April 1996 as amended, Fed Law 208 ZF, 26 December 1995 as amended, PBU 51/01, PBU 19/02, Min Fin Order 94h, 31 October 2000 as amended</td>
<td>Financial instruments are classified as Marketable and Non Marketable, whereas IFRS classifies them as Loans and Receivables, Held to Maturity Assets, Fair Value through Profit and Loss, or Available for Sale categories.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Recognition &amp; Measurement</td>
<td>IAS 39</td>
<td>Fed Law 39 FZ, 22 April 1996 as amended, Fed Law 208 ZF, 26 December 1995 as amended, PBU 51/01, PBU 19/02, Min Fin Order 94h, 31 October 2000 as amended</td>
<td>Financial liabilities are measured at amortized cost, however, the cost is amortized on a straight line than on an effective interest basis. Derivatives are not recognized on the balance sheet. Financial investments are classified as marketable and non-marketable and only marketable investments are measured at market value. Financial instruments are derecognized only when disposed. No detailed guidance on the measurement of impairment losses. No guidance on hedge accounting. Embedded derivatives are not separated from host contract.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>IFRS Rule</td>
<td>Local Rule</td>
<td>Key Similarities</td>
<td>Key Differences</td>
<td>Equivalent?</td>
<td>Reference</td>
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<tr>
<td>-----------</td>
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<td>-----------</td>
</tr>
<tr>
<td>Presentation of Financial Statements</td>
<td>IAS 1</td>
<td>PBU 4/99; min fin order 34h, 29 July 1998 as amended, Min Fin Order 67h, 22 July 2003 as amended, Min Fin Order 112, 30 Dec 1996 as amended</td>
<td>No statement of recognized income or expense is required. Consolidated statements sometimes do not include a statement of cash flows.</td>
<td>FALSE</td>
<td>IFRS Compared to Russian GAAP - KPMG LLP 2005</td>
</tr>
<tr>
<td></td>
<td>IAS 12</td>
<td>PBU 18/02, Min Fin Letter 07/05-14/328, 10 December 2004</td>
<td>All income taxes are recognized on the income statement</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>IAS 16</td>
<td>PBU 6/01, PBU 8/01, PBU 13/02, Min Fin Order 91h, 13 October 2003</td>
<td>Fixed assets are depreciated over their life time. Fixed assets comprising of components with different useful lives are accounted separately. Revaluation of assets and asset groups is permitted on a regular basis. Revaluation surpluses are recognized in equity. Gain or loss on disposal of assets is similar.</td>
<td>Fixed assets are recognized at cost, but cost is based on the nominal price stated in the contract. Costs of future dismantling and restoration are not capitalized. Depreciation of assets is suspended in cases where asset is idle or is being restored. No requirement to review depreciation method. No requirement to review asset's useful life. Subsequent expenditure is capitalized only when it will give rise to future economic benefits in excess of originally assessed. Fixed assets may be revalued using entity developed indices that do not necessarily result in a fair value.</td>
<td>FALSE</td>
</tr>
<tr>
<td></td>
<td>IAS 18</td>
<td>PBU 2/94, PBU 9/99, PBU 10/99</td>
<td>Revenue is recognized if future economic benefits will flow into entity amount collected in agency relationships are not considered as revenues. Royalties are recognized on an accrual basis. No specific guidance on software revenues. Revenues can still be recognized out of a non cash transaction.</td>
<td>Revenue from sale of goods is recognized when legal title passes. Construction contracts can use the completed contract method. Revenue is generally measured at the amount stated in the contract, no guidance on multiple elements contained in a single contract.</td>
<td>TRUE</td>
</tr>
</tbody>
</table>
## Russia

<table>
<thead>
<tr>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Related Party Disclosures</td>
<td>IAS 24</td>
<td>Fed Law 948-1, 22 March 1991 as amended, PBU 11/2000</td>
<td>Related party relationships include relationships of control and influence, No special measurement and recognition requirements for related party transactions, Disclosure of related party relationships between parents and subsidiaries is required even if they have no transactions</td>
<td>Joint control is not considered in identifying related party relationships, No requirement to disclose key management compensation, Disclosures are not required for each category of relationships, they are made for each party, Only joint-stock companies are required to disclose related party information</td>
<td>FALSE</td>
</tr>
<tr>
<td>Consolidation: Consolidated &amp; Separate Financial Statements</td>
<td>IAS 27</td>
<td>Civil Code PBU 4/99, Min Fin Order 112, 30 December 1996 as amended</td>
<td>Venture capitalists have no special exemption from consolidation, Difference between reporting dates of parent and subsidiary cannot be more than 3 months</td>
<td>Consolidation is based on control as yielded by legal power and not voting rights, Voting rights are not taken into consideration, SPEs that benefit a sponsor are not consolidated, Subsidiaries are not consolidated if they are acquired with the intent of disposing them, Minority interests are classified separately, Intragroup transactions are eliminated in full, Minority interests are computed based on the carrying amounts in the subsidiary</td>
<td>FALSE</td>
</tr>
<tr>
<td>Impairment of Assets</td>
<td>IAS 36</td>
<td>PBU 5/01, PBU 10/99, PBU 19/02, Min Fin Order 34h, 29 July 1998 as amended</td>
<td>Only limited impairment requirements in respect of non-marketable financial investments, trade receivables, inventories, and assets associated with discounted ops, Detailed impairment testing is not required. Any decline in value of assets can be recognized voluntarily, Goodwill and intangible assets are not tested for impairment</td>
<td>There is a perspective list of items that can be recognized as intangibles, Cost of a separately acquired intangible is the cost stated in contract, Cost of intangible acquired through acquisition is based on the financial statements of subsidiary, Goodwill is the difference between cost of acquisition and the nominal value of acquired shares, All intangible assets are amortized and not subject to impairment testing, Intangibles cannot be revalued and subsequent expenditure cannot be capitalized, Research costs, startup costs, training costs, advertising expenditure, cost of reorganizing can be amortized</td>
<td>FALSE</td>
</tr>
<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td></td>
<td>Intangible Assets are recognized at initial costs, Intangibles are generally amortized over their useful lives, differences exist in R&amp;D capitalization, and treatment of goodwill</td>
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Reference | Link |
<table>
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## Singapore

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<td><strong>Consolidation:</strong></td>
<td>IAS 27</td>
<td>SFRS 27</td>
<td>SFRS 27 is consistent with IAS 27 in all material aspects except in one of the conditions for exemption from consolidation</td>
<td>SFRS 27 requires that the ultimate holding company or any intermediate parent that seeks exemption from consolidation to produce consolidated financial statements for public use and these statements need not comply with any specific accounting framework IAS 27 requires the consolidated financial statements to comply with the IFRS framework</td>
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<tr>
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<td>IAS 36</td>
<td>SFRS 36</td>
<td>SFRS 36 is consistent with IAS 36 in all aspects except for the transitional dates</td>
<td>IAS 36 is applicable to goodwill and intangible assets acquired in business combinations for which the date of agreement is on or after March 31 2004, FRS is applicable for all assets acquired after 1 July 2004</td>
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<td>IAS 38</td>
<td>SFRS 38</td>
<td>SFRS 38 is consistent with IAS 38 in all aspects except for the transitional dates</td>
<td>Similar differences as described in SFRS 36 apply here</td>
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### Reference

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**University of Southern California**
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<tr>
<td><strong>Recognition &amp; Measurement</strong></td>
<td>IAS 39</td>
<td>TAS 40</td>
<td>Initial measurement of financial instrument is at fair value</td>
<td>Does not address the option to designate any financial asset or financial liability to be measured at the fair value through profit and loss. Allows the reclassification of financial instruments into or out of the trading category</td>
<td>FALSE</td>
</tr>
<tr>
<td><strong>Presentation of Financial</strong></td>
<td>IAS 1</td>
<td>TAS 35</td>
<td>Same, however non-public entities can elect not to adopt TAS 25 <em>(Cash Flow Statements)</em></td>
<td></td>
<td>TRUE</td>
</tr>
<tr>
<td><strong>Income Taxes</strong></td>
<td>IAS 12</td>
<td>TAS 56</td>
<td></td>
<td>Differed taxes are not currently addressed</td>
<td>FALSE</td>
</tr>
<tr>
<td><strong>PPE</strong></td>
<td>IAS 16</td>
<td>TAS 32</td>
<td></td>
<td>Does not address Unit of measure for depreciation or residual value</td>
<td>FALSE</td>
</tr>
<tr>
<td><strong>Revenue</strong></td>
<td>IAS 18</td>
<td>TAS 37</td>
<td>General compliant, but may be difficult to implement in practice as there are no nuances for various industries. Both allow the accrual method for sale recognition</td>
<td>In the case of real estate, precent completion, installment or the accrual method can be used</td>
<td>FALSE</td>
</tr>
<tr>
<td><strong>Related Party Disclosures</strong></td>
<td>IAS 24</td>
<td>TAS 47</td>
<td>Differences related to related party definition and additional required disclosures are not directly addressed in TAS, but the Thai SEC has other requirements that could negate the differences in practice</td>
<td>Does not address compensation of key management</td>
<td>FALSE</td>
</tr>
<tr>
<td><strong>Consolidated &amp; Separate</strong></td>
<td>IAS 27</td>
<td>TAS 44</td>
<td>Equivalent to IAS, but optional for non-public entities</td>
<td></td>
<td>TRUE</td>
</tr>
<tr>
<td><strong>Financial Statements</strong></td>
<td>IAS 36</td>
<td>TAS 36</td>
<td></td>
<td>IAS requires assets to be tested for impairment annually irrespective of any indication of impairment exists. TAS requires the recoverable amount to be measured whenever there is an indication that the asset may be impaired</td>
<td>FALSE</td>
</tr>
<tr>
<td><strong>Intangible Assets</strong></td>
<td>IAS 38</td>
<td>TAS 51</td>
<td></td>
<td></td>
<td>TRUE</td>
</tr>
</tbody>
</table>

**Note:** All standards are expected to be compliant once they are issued in the 2008-2011 timeframe.
<table>
<thead>
<tr>
<th>Category</th>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Business Combinations</td>
<td>IFRS 3</td>
<td></td>
<td></td>
<td>Significant differences exist in identifying negative goodwill, IPR&amp;D costs that are expensed per USGAAP and capitalized per IFRS. Identifiable assets maintained at fair value per IFRS and not per GAAP</td>
<td>FALSE</td>
<td>Ernst and Young: US GAAP vs IFRS, The Basics (Pg: 7)</td>
</tr>
<tr>
<td>FINANCIAL INSTRUMENTS</td>
<td>IFRS 7</td>
<td></td>
<td>Mostly similar: terms and conditions disclosed, only specific qualitative risks related to the nature of company's operations is disclosed, certain quantitative risk related disclosures are required, fair value of each class of financial asset and liability is to be disclosed</td>
<td></td>
<td>FALSE</td>
<td>KPMG: IFRS Compared to USGAAP: An Overview (Pg: 140)</td>
</tr>
<tr>
<td>Disclosure</td>
<td>IFRS 7</td>
<td></td>
<td></td>
<td>Significant Differences: Required Qualitative Information and Quantitative Information for credit, liquidity and market risks</td>
<td>FALSE</td>
<td>KPMG: IFRS Compared to USGAAP: An Overview (Pg: 140)</td>
</tr>
<tr>
<td>Presentation</td>
<td>IAS 32</td>
<td></td>
<td>Similar Requirements for IFRS and USGAAP for SEC Registrants</td>
<td>Non-SEC Registrants do not have presentation requirements</td>
<td>TRUE</td>
<td>KPMG: IFRS Compared to USGAAP: An Overview (Pg: 140)</td>
</tr>
<tr>
<td>Recognition &amp; Measurement</td>
<td>IAS 39</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Presentation of Financial Statements</td>
<td>IAS 1</td>
<td></td>
<td>Similar Requirements</td>
<td></td>
<td>TRUE</td>
<td>Deloitte: IFRS and USGAAP - A Pocket Comparison (Pg. 8)</td>
</tr>
<tr>
<td>Income Taxes</td>
<td>IAS 12</td>
<td></td>
<td>Similar Requirements: Income Tax Expense recognition, deferred taxes</td>
<td>Some Differences: Deferred taxes for differences in tax bases between jurisdictions, exchange gains or losses</td>
<td>FALSE</td>
<td>KPMG: IFRS Compared to USGAAP: An Overview (Pg: 93)</td>
</tr>
<tr>
<td>PPE</td>
<td>IAS 16</td>
<td></td>
<td>Similar Requirements: Recognition of costs, depreciation</td>
<td>Some Differences: Review of estimates of useful life and residual value, review of method of depreciation, revaluation of PPE at fair value if it can be measured reliably</td>
<td>FALSE</td>
<td>KPMG: IFRS Compared to USGAAP: An Overview (Pg: 54)</td>
</tr>
<tr>
<td>Revenue Recognition</td>
<td>IAS 18</td>
<td></td>
<td>Similar Requirements</td>
<td>Differences: USGAAP has more detailed instructions and extensive guidance on revenue recognition in construction contracts, service contracts, software revenue recognition, sales of real estate,</td>
<td>TRUE</td>
<td>KPMG: IFRS Compared to USGAAP: An Overview (Pg: 102)</td>
</tr>
<tr>
<td>Reference Source</td>
<td>Link</td>
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<tr>
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</tr>
</tbody>
</table>
## Vietnam

<table>
<thead>
<tr>
<th>IFRS Rule</th>
<th>Local Rule</th>
<th>Key Similarities</th>
<th>Key Differences</th>
<th>Equivalent?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Business Combinations</td>
<td>IFRS 3</td>
<td>VAS 11</td>
<td>In Viet Nam, there is no definition of consolidated accounts nor any detailed rules regarding the recognition of investments in other enterprises, except for joint ventures (refer IAS 31).</td>
<td>FALSE</td>
</tr>
<tr>
<td>FINANCIAL INSTRUMENTS</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Disclosures</td>
<td>IFRS 7</td>
<td></td>
<td>Many differences</td>
<td>FALSE</td>
</tr>
<tr>
<td>Presentation</td>
<td>IAS 32</td>
<td></td>
<td>There is no corresponding standard or system.</td>
<td>FALSE</td>
</tr>
<tr>
<td>Recognition &amp; Measurement</td>
<td>IAS 39</td>
<td></td>
<td>The content of this IAS is almost nonexistent under the Vietnamese Accounting System except that the VAS allows for a devaluation of short-term investments if the market value at the end of the year is less than the original purchase cost.</td>
<td>FALSE</td>
</tr>
<tr>
<td>Presentation of Financial Statements</td>
<td>IAS 1</td>
<td>VAS 21</td>
<td>• Substance over form and materiality are not mentioned as governing a company’s accounting policies.</td>
<td>FALSE</td>
</tr>
<tr>
<td>Inventory</td>
<td>AIS 2</td>
<td>VAS 2</td>
<td>• Inventory includes tools and implements (i.e., assets which are too small to qualify as fixed assets), materials and equipment for basic construction (this includes tools, etc.) and goods on consignment, which includes the value of labor and services which have been rendered to customers in accordance with orders or contracts, but which the customer has not yet accepted for settlement.</td>
<td>FALSE</td>
</tr>
<tr>
<td>Income Taxes</td>
<td>IAS 12</td>
<td>VAS 17</td>
<td>Viet Nam does not account for deferred tax.</td>
<td>FALSE</td>
</tr>
<tr>
<td>PPE</td>
<td>IAS 16</td>
<td>VAS 14</td>
<td>Multiple differences.</td>
<td>FALSE</td>
</tr>
<tr>
<td>Revenue</td>
<td>IAS 18</td>
<td>VAS 14</td>
<td>Multiple similarities.</td>
<td>TRUE</td>
</tr>
<tr>
<td>Related Party Disclosures</td>
<td>IAS 24</td>
<td>VAS 26</td>
<td>There is no provision for this Standard.</td>
<td>FALSE</td>
</tr>
<tr>
<td>Consolidated &amp; Separate Financial Statements</td>
<td>IAS 27</td>
<td>VAS 25</td>
<td>Mention is not made of consolidating subsidiaries’ financial statements.</td>
<td>FALSE</td>
</tr>
<tr>
<td>Impairment of Assets</td>
<td>IAS 36</td>
<td>VAS 25</td>
<td>There is no provision for this Standard.</td>
<td>FALSE</td>
</tr>
<tr>
<td>Intangible Assets</td>
<td>IAS 38</td>
<td>VAS 04</td>
<td>The initial recognition and valuation of intangible assets is similar to IAS. However the Vietnamese System does not allow for revaluations or review of amortization periods. Research and Development costs are capitalized and amortized over their economic life in accordance with MOF’s decision 166 of 31 December 1999.</td>
<td>FALSE</td>
</tr>
</tbody>
</table>

### Reference Link
- Vietnam Accounting Standards (VAS) vs Current Accounting Regulations, 2003
- Vietnam Auditing Company - Deloitte Touche Tohmatsu
MBA Research Team

• **Andrew Wilhelms, Team Lead**, joins the ABAC research team with 5 years experience in the organizational and leadership development industry. Before joining Marshall, Andrew worked for Linkage, an organizational development consulting company that specializes in leadership development. Specifically, he served as the Program Director for Linkage’s Global Institute for Leadership Development (GILD). His expertise and experience is in the areas of leadership development, succession planning, high-potential accelerated development, and talent management.

• **Carlos Chait** joins the ABAC research team with extensive experience in labor and contract law with a private business litigation firm. He advised several Fortune 100 companies in their defense against unpaid compensation and unlawful termination claims, while earning his Juris Doctor. Mr. Chait completed his Bachelor of Arts in International Trade Relations, with a concentration on WTO dispute settlement procedures, at the University of California, Berkeley. He plans to practice as an attorney in the field of corporate law. Originally from Chile, Mr. Chait is also fluent in Spanish.

• **Kenneth Chalmers** joins the ABAC research team with three years of work experience in the banking and entertainment industries. Most recently, Mr. Chalmers worked at an international logistics firm redesigning global supply chain’s for multinational firms. Mr. Chalmers earned his Bachelor of Arts in Economics at the University of California – Los Angeles, with a minor in Political Science. He is also fluent in French.

• **Kim Centeno** joins the ABAC research team with five years experience in marketing strategy & communications in a wide range of industries. Prior to coming to business school, she served as the Brand Manager for Lucky Me! Instant Noodles, the fastest selling product in the Philippines. She was also a marketing consultant non-profit organizations including Gawad Kalinga Foundation and Unicef. Originally from the Philippines, Ms. Centeno earned her Bachelor of Science in Management Engineering from the Ateneo de Manila University.

• **Sameer Karnik** joins the ABAC research team with four years experience in the pharmaceutical industry, where he researched and developed next generation cancer therapies and negotiated them through the FDAs drug approval process. Most recently, he analyzed transfer pricing practices between countries for transfer of intangible goods within corporations. Mr. Karnik earned his Master of Science in Biomedical Engineering from Stony Brook University.
MBA Research Team

- **Karen Miao** joins the ABAC research team with seven years of work experience including two years of service as a U.S. Peace Corps Volunteer and five years of operation consulting experience in the financial services industry for Charles Schwab. For the Peace Corps, she served as a Secondary Teacher Trainer in English and Environmental Education in the Philippines. At Charles Schwab, she managed projects overseeing tax remediation for international clients and established a change management and training program used in four client-service locations. Ms. Miao completed her Bachelor of Arts in Education with a focus on English and Psychology at the University of Michigan.

- **Kristin Piccirillo** joins the ABAC research team with 3 years experience in internet retail and online marketing at both entrepreneurial start-ups and global leaders like Nike, Inc. Ms. Piccirillo has traveled extensively in China, Japan, New Zealand and Australia. Ms. Piccirillo completed her Bachelor of Science in Systems Engineering at Washington University in St. Louis.

- **Pavan Tallapragada** joins the ABAC research team with experience in project management and finance. He is specializing in finance and strategy during his MBA and worked in economic and valuation services for a big 4 accounting firm as an intern. Pavan has a bachelors degrees in civil engineering from the Indian Institute of Technology, Madras and a masters degree from The University of Cincinnati. Prior to business school, Pavan worked in the engineering and construction sector in project controls on multi-million dollar construction projects across the United States.

- **Julian Timmerman** joins the ABAC research team with 5 years experience in aerospace engineering and technical sales. As an engineer, he specialized in start-up programs in aerospace and wind energy. As a technical sales engineer, Mr. Timmerman traveled extensively to China setting up manufacturing facilities. Prior to joining Business School, he traveled for a year around South and South-East Asia. Mr. Timmerman completed his Bachelor of Science in Engineering Science at the University of Maryland, College Park.

- **Jennifer (Jie) Yan** joins the ABAC research team with three years experience in marketing and business development for Singapore Tourism Board in both China and Singapore. She also advised DFS(Mid-Pacific), LVMH (Moet Hennessy Louis Vuitton) on China market development. In addition, she is conducting strategic and tactical intelligence and analysis with Warner Bros. Worldwide Anti-Piracy for America, Asia Pacific and Europe. Originally from China, Ms. Yan completed her Bachelor of Arts in Chinese Literature and Business from Fudan University and fluent in Mandarin.